



#### NEBRASKA COMMISSION ON LAW ENFORCEMENT AND CRIMINAL JUSTICE

(Nebraska Crime Commission)

Michael E. Behm, Executive Director 301 Centennial Mall South

P.O. Box 94946

Lincoln, Nebraska 68509-4946 Phone (402) 471-2194

FAX (402) 471-2837

#### NEBRASKA COMMISSION ON LAW ENFORCEMENT AND CRIMINAL JUSTICE

#### January 28, 2011

The Nebraska Commission on Law Enforcement and Criminal Justice met Friday, January 28, 2011 at 9:30 AM in Lower Level Conference Room F of the Nebraska State Office Building, 301 Centennial Mall South, Lincoln, Nebraska. Legal notice of the meeting was published January 14, 2011 in the <u>Lincoln Journal Star</u>.

As amended by LB 898, 2005 Legislature, a copy of the Nebraska Open Meetings Act was available for public review.

#### I. CALL TO ORDER

The meeting was called to order at 9:36 AM by Acting Chairman John Freudenberg. The following members were **in attendance**: Acting Chair John Freudenberg, Bill Brueggemann, Scot Ford, Joe Kelly, Alex Hayes, Don Overman, Richard Pierce, Fred Ruiz, Bryan Tuma, Derek Vaughn and William White. **Members excused**: Candice Batton, Robert Houston, Kathy Moore, Mike Moser and Brenda Smith. **Staff present:** Michael Behm, William Muldoon, David Stolz, Bruce Ayers, Michael Overton, Monica Miles-Steffens, Tiffany Mullison, Lisa Stamm and Ann Bauers. **Others attending**: Ben Salazar of La Casa del Pueblo, Omaha, Nebraska.

#### II. INTRODUCTION OF NEW BOARD MEMBERS

Chairman Freudenberg next introduced and welcomed the following new members to the Board:

- Joe Kelly is the new Lancaster County Attorney and replaced Gary Lacey on the Board.
- Captain Genelle Moore of the Lincoln Police Department will be the next Chair of PSAC and is awaiting her appointment.

#### Motion

A motion was made by Overman and seconded by Ruiz to approve the minutes of the Crime Commission meeting of October 22, 2010; Nebraska Coalition for Juvenile Justice meeting of December 3, 2010; the Police Standards Advisory Council meeting of October 20, 2010; Office of Violence Prevention meeting of November 12, 2010; and the Jail Standards Board meeting of October 15, 2010. The motion passed unanimously by acclamation.

#### IV. EXECUTIVE DIRECTOR'S REPORT

Mike Behm presented a clock to Colonel Bryan Tuma for his years of service to the Crime Commission, as he is retiring March 1, 2011. Tuma thanked the Board for the award and stated that it was an honor and privilege to have served.

Mike Behm presented his Executive Director's report noting the following:

- He was reappointed as the Executive Director of the Crime Commission by Governor Heineman
- Behm stated that there were 29 Law Enforcement Decertification cases in 2010; 9 were revoked, I case dismissed with 19 cases pending action. He further stated that he would be working with David Stolz on the pending cases.
- Behm reported that the Grants Division administered the John R. Justice Student Loan repayment program. Its purpose is to encourage lawyers to enter the professions of criminal prosecution and public defenders. Out of 53 applications, 32 were prosecution based and 21 were defense based. The grant division was able to obtain technical training assistance from NCJA for Nebraska Drug Task Forces and it also partnered with the State Patrol's designed Task Force liaison officer, regarding an upcoming TF Summit.
- Behm further reported that the Jail Standards inspectors have completed 20 jail inspections since October. The 2011 Jail Conference is scheduled for April 20-22 in Kearney.
- Behm continued that the IT Division reports 4,726,181 searches on NCJIS in 2010, compared to 3,717,958 in 2009.
- And finally, Behm stated that during 2010, the Budget Division processed 313 payments to sub-grantees totaling \$2,845,692 dollars and filed over 36 quarterly financial reports to the Dept. of Justice. The Crime Commission is required to submit a quarterly report for each active block grant.

#### V. OLD BUSINESS

There was no Old Business

#### VI. NEW BUSINESS

### A. Nebraska Law Enforcement Training Center

#### 1. <u>Instructor Certifications</u>

The Crime Commission next considered <u>six</u> requests for **General**Certification; <u>one</u> request for **General Recertification**; <u>one</u> request for **Professional Certification**; and <u>two</u> requests for **Professional**Recertification. The Police Standards Advisory Council's recommendations were reported by Genelle Moore.

#### Motion

A motion was made by Vaughn and seconded by White to grant the following instructor certifications per Police Standards Advisory Council's recommendations: General Certification to Manuel J. Garcia, Omaha Police Department, William R. Henningsen, Omaha Police Department, Kent A. Kavan, Nebraska State Patrol, Amanda S. Miller, Omaha Police Department, Russell A. Raszler, Omaha Police Department, and Stephen A. Vaccaro, Omaha Police Department; General Recertification to Katherine K. McCaul, Omaha Police Department; Professional Certification to Bradley E. Junker, Lincoln Police Department; Professional Recertification to Brian E. Busse, Nebraska Law Enforcement Training Center and Martin J. Costello, Nebraska State Patrol. Voting in favor of the motion: Brueggemann, Ford, Kelly, Hayes, Overman, Pierce, Ruiz, Tuma, Vaughn and White. Motion carried unanimously.

#### B. Drug Task Force

Colonel Bryan Tuma stated that last year funding was identified out of stimulus funds to identify a Lieutenant from the State Patrol to act as a liaison between the task forces. He continued that they approached this to make sure there was dialog going on between the various task forces and to find out what could be done to enhance the coverage across the state. 25% of the counties are not covered at this time by an active drug task force. He stated that they wanted to get a feel for what sort of issues were of concern to the drug task forces. This was meant to be a platform to pull things together. He gave a brief summary of the meetings with various counties. He also stated that they wanted to develop a fusion center to use as a mechanism to coordinate drug intelligence information between the task forces. He gave examples of various resources and tools.

Tuma stated that he keeps hearing that the Federal government is expecting a 30% reduction in their budgets in 2012. BURN is one project that will probably be targeted so this is one area the Crime Commission needs to keep their eye on.

Overman stated that he thinks the task force has done a good job. Behm stated that in working with budgets, we have to dovetail into some sort of strategic plan in order to get our grants through a maze of reviews, but also to prove that we are doing what we say we are doing. He further stated that the State Patrol was doing a good job in this area and there would be a summit meeting in April.

Ruiz stated that the problem he had with task forces is that there is never been much of an evaluation on what their results are, and that leads to the public asking to what do the citizens get in return. Tuma replied that is a problem with budget cuts and no funding for positions to do this. He further stated that there needed to be some sort of mechanism for reporting in the strategic plan to gauge the effectiveness of the task forces. Tuma stated there needs to be something in the strategic plan to look at how everyone works together and are there resources that collectively would help the task forces and spread the costs out over a wider group of participants, or do we build task forces like we've been doing and each is on their own.

Ruiz stated that perhaps there could be more efforts in combining resources and manpower, especially with technology available today. Tuma suggested that with the tools that will be available at the fusion center, there could be a sharing of information with any law enforcement agency whether federal or state and it is going to be amazing.

## C. Update on VAWA Advisory Membership Changes

Lisa Stamm stated that the following members would be leaving: Gary Lacey, Colonel Bryan Tuma. She thanked them for their years of service. Stamm listed the new members as: Ana Eckersly, Douglas County Victims Unit Director and Joe Kelly, Lancaster County Attorney. She then asked the Crime Commission for one member to volunteer to join the VAWA Advisory Committee. Fred Ruiz volunteered.

## D. Office of Violence Prevention – Grant Summary (Attachment #1)

Stamm gave a brief synopsis of the Grant meeting. There was a total of \$350,000 in grant funds available and there were 10 requests totaling \$1,588.036. There were 5 denied applicants: 10-VP-5000 You are Not Alone, Omaha; 10-VP-5004 La Casa Del Pueblo, Omaha; 10-VP-5005 Goodwill Industries, Omaha; 10-VP-5006 Together We Achieve Miracles; 10-VP-5009 Nebraska State Patrol.

Stamm stated that the grants needed to meet all the criteria stated in state statute and in the Crime Commission's instructions. Letters were sent to all denied grants and they had to submit an appeal by 5:00 PM CST on December 6, 2010.

The call for a motion was tabled until after hearing the appeals of Grant #10-VP-5004 and Grant #10-VP-5006.

#### E. Appeal of Grant #10-VP-5004 (Attachment #2)

Stamm stated the procedure used for the denial of Grant #10-VP-5004 and for sending the notification letter to La Casa del Pueblo. She stated that the letter was mailed November 9, 2010, and the letter appealing the denial was to be received by 5:00 PM CST on December 6, 2010.

Stamm outlined the appeal letter from Ben Salazar which is on file in the Crime Commission office. Ben Salazar the Director of La Casa del Pueblo was invited to speak on behalf of the appeal. The question was asked on the procedure for determining how a grant request met requirements. Stamm answered that there is no process for sending back grants that are submitted without meeting all the requirements.

Salazar gave a brief background on La Casa del Pueblo. Salazar started by stating that it was fundamentally unfair for a person appealing a denial to try to justify the various obstacles of the denial. Salazar began by giving a short synopsis of his background and his proposal of La Casa del Pueblo. Salazar stated that he had obtained collaborators for his grant consisting of Building Bright Futures and the Omaha Public Schools. He stated that while he didn't have a track record, he felt there was enough evidence that suggests there was a serious problem in the Latino community of Omaha. He further stated that it would help the Latino Community if they had more people in office, more representation on the Crime Commission, and on the Grant Review Committee.

Overman stated that since there were more requests than money, the review committee had to go by the rules to decide who received the awards. Vaughn stated that he was on the committee, that he had read the grant very carefully and he agreed that there was a need. He asked how other programs in the community impacted the Latino community. Salazar replied that there were some outstanding programs that have their place in South Omaha, but his differs because he targets the larger problem of high school drop outs.

Vaughn asked if he was part of any collaboration coalition in South Omaha like exists in North Omaha. Salazar replied there is nothing organized like North Omaha but was hopeful it would happen in the future. Ford asked if Salazar was aware of the meetings that occur every month of the Office of Violence Prevention and if he had attended any in the last year. Salazar stated he had attended a couple of them. Ford asked Stamm if a copy of the denial had been sent before this meeting, and she replied that they are sent a notice of the denial but not a response to it.

Freudenberg asked if Salazar would apply next year, what kind of assistance could be provided him. Stamm replied that there is technical assistance in the writing of the grant available. She further stated that because this fund was so highly competitive, that they had to go by historical documentation and statistics of the programs. That would be one area, as well as collaboration within the community.

Freudenberg asked if technical assistance has been offered before to other groups and Stamm replied that it had. Salazar offered that one reason he didn't get to a lot of meetings is because he is a one man operation and is needed at his office and in his community helping others. White stated that while he was aware of the problems in South Omaha, he stated that the Crime Commission has always taken a pro active stance to try to find or create funds. He also recommended that Salazar meet with Dr. Steve Joel the new Superintendent of the Lincoln Public Schools, because he has developed programs to help the Latino population in Grand Island, Nebraska previously.

Salazar replied that OPS is working with him and he appreciated the opportunity to speak to the Crime Commission. Ruiz stated that Salazar needed to network with the right people to achieve his goals.

Ford commented that he was offended by the statement that the grant was denied because of institutional racism. Salazar was given the opportunity to respond and he stated that he still believed it to be a biased decision.

#### Motion

A motion was made by White and seconded by Ruiz to uphold the denial of Grant #10-VP-5004. Voting in favor of the motion: Brueggemann, Ford, Kelly, Overman, Pierce, Ruiz, Tuma, Vaughn and White. Abstaining: Hayes. Motion carried unanimously.

## F. Appeal of Grant #10-VP-5006 (Attachment #3)

Stamm stated the procedure used for the denial of Grant #10-VP-5006 and for sending the notification letter to Together We Achieve Miracles. She stated that the letter was mailed November 9, 2010, and the letter appealing the denial was to be received by 5:00 PM CST on December 6, 2010. Stamm further outlined the appeal letter from Together We Can Achieve Miracles which is on file in the Crime Commission office.

#### Motion

A motion was made by Vaughn and seconded by Pierce to uphold the denial of Grant #10-VP-5006. Voting in favor of the motion: Brueggemann, Ford, Kelly, Overman, Pierce, Ruiz, Tuma, Vaughn and White. Abstaining: Hayes. Motion carried unanimously

The board returned to the Office of Violence Prevention Grant Summary and the previously tabled motion.

#### Motion

A motion was made by Vaughn and seconded by Ruiz to accept the recommendations of the Office of Violence Prevention Advisory Board. Voting in favor of the motion: Brueggemann, Ford, Kelly, Hayes, Overman, Pierce, Ruiz, Tuma, Vaughn and White. Abstaining: Vaughn on #10-VP-5007. Motion carried unanimously

## G. Approval of John R. Justice Applications/Recommendations (Attachment #4)

Stamm gave an update on the John R. Justice applications/recommendations and listed the members of the committee. Stamm stated that all denials were sent a letter of denial and the procedure for appeal, but no appeals were received. Stamm gave a brief synopsis of the process for selecting the recipients.

Kelly asked if there was a focus on those just out of law school vs. those that had been out for awhile, or if that was reflected in the debt/income ratio. Stamm replied that it was the income/debt ratio. Fruedenburg added that there was also a splitting based on geographic breakdown per federal statute. Ruiz asked if the military priority was a mandate. Stamm stated yes. Ruiz also asked if this was a onetime thing, or would be done yearly. Stamm stated that she thought it would be an annual process.

#### Motion

A motion was made by Ford and seconded by Vaughn to approve the John R. Justice Application/Recommendations. Voting in favor of the motion: Brueggemann, Ford, Hayes, Kelly, Overman, Ruiz, Tuma, and White. Abstaining: Pierce on 10-LR-1116 and Vaughn on 10-LR-1120, 10-LR-1129, 10-LR-1148, and 10-LR-1147. Motion carried unanimously

## H. Review and Consideration of 2011 Edward Byrne Memorial Justice Assistance Grant Application (Attachment #5)

Stamm next reviewed the funds available for award, the procedure used to review the grant applications and the funding recommendations of the Grant Review Committee.

Overman asked if there was a breakdown of the task force and the statistics. Stamm replied that could be done.

#### Motion

A motion was made by Pierce and seconded by Brueggemann to accept the funding recommendations and contingency stipulations of award as outlined by the Grant Review Committee for the 2011 Edward Byrne Memorial Justice Assistance Grant Application. Voting in favor of the motion: Brueggemann, Ford, Kelly, Hayes, Overman, Pierce, Ruiz, Tuma, Vaughn and White. Motion carried unanimously

I. Approval of 09-DX-9034 Cedar County JAG ARRA Application (Attachment #6)

Monica Miles-Steffens reviewed the funds available for award, the procedure used to review the grant applications and the funding recommendations of the Grant Review Committee.

#### Motion

A motion was made by Pierce and seconded by Ford to accept the funding recommendations and contingency stipulations of award as outlined by the Grant Review Committee for the Grant Request 09-DX-9034 Cedar County JAG ARRA Application. Voting in favor of the motion: Brueggemann, Ford, Kelly, Hayes, Overman, Pierce, Ruiz, Tuma, Vaughn and White. Motion carried unanimously

#### VII. OTHER BUSINESS

There was no other business

#### VIII. ADJOURNMENT

The next scheduled meeting of the Commission will be Friday, May 6, 2011 at 9:30 AM in the Nebraska State Office Building, Lower Level Conference Room A, Lincoln, Nebraska.

There being no further business, the meeting adjourned at 11:04 AM.

Respectfully Submitted,

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Ann Bauers

Administrative Assistant

# Attachment #1

## 2010 Office of Violence Prevention (OVP) Available to award \$350,000.00 Over in requests \$1,238,036.00

Number	Agency—City	Amount Requested	Amount Recomm Staff Rvw.	Amount Recomm Grant Rvw.	
10-VP-5000	You Are Not Alone-Omaha (\$0)	\$ 287,011.00			
10-VP-5001	City of Omaha- Omaha (\$10,000)	\$ 350,000.00	\$151,000.00	\$151,000.00	
10-VP-5002	Hall CoGrand Island (\$0)	\$ 120,449.00	\$66,200.00		
10-VP-5003	Platte Valley Diversion- Columbus			\$66,200.00	
10-VP-5004	La Casa Del Pueblo-Omaha (\$0)	\$ 98,980.00	\$55,000.00	\$55,000.00	
10-VP-5005	Goodwill Industries- Omaha (\$0)	\$ 54,600.00			
10-VP-5006	Together We Achieve Miracles- Omaha (\$0)	\$ 186,260.00			
10-VP-5007	Douglas Co Omaha (\$50,000)	\$ 169,853.00	\$45,900.00	\$45,900.00	witness ptcn/firearms
10-VP-5008	Urban League- Omaha (\$80,000)	\$ 74,883.00	\$31,900.00	\$31,900.00	oo ponimodiilo
10-VP-5009	NE State Patrol- Lincoln (\$0)	\$ 72,600.00			

**TOTALS** 

\$ 1,588,036.00

\$350,000.00

\$350,000.00

\$

Available

\$ 350,000.00

Remaining \$ (1,238,036.00)

Applicant: You Are Not Alone

Grant #10-VP-5000

Title: Black Out

Grant Req. \$297,011

Applicant Match \$6,780 %

**Total** \$303,791 %

**Previous Crime Commission Funding:** 

Recom	mendations
Recommend award of \$0	, with the following contingencies:
Recommend to deny grant applic documenting measurable success	cation because: Lack of historical data s in established areas of focus.

## **STAFF REVIEW COMMITTEE COMMENTS:**

General Comments: Good descriptions of identifiable problems and scope of problem. Possibly lacked focus in describing conclusive and measurable conclusions and solutions to the issues

Budget: Well-written and narrative accurately reflected reasoning for budget request

Problem Statement: Clear, accurately reflected issues requiring attention

Project Operation: Committee had difficulty identifying clear paths to success based on explanations provided, particularly in regard to referrals and the consistency of this expectation.

Goal/Objectives/Performance Indicators: In some areas, more specifics would have been of value. Example: life skills and soft skills are important, but difficult to quantify unless hard descriptions of those skills accompany the objectives. Also, in a variety of instances the Project Result lacked focus or a direct, understandable tie with original performance indicator

Letters of Support/Memorandums: n/a

**Continuation Information:** 

## **GRANT REVIEW COMMITTEE COMMENTS & RECOMMENDATIONS:**

Committee was very impressed with the narrative explanation of the strategy associated with BLACKOUT and Mr. Kyles' efforts in the areas of intervention, prevention and reentry and recovery. However, the committee is also concerned at this time with the lack of measurable data indicating assurances of future success in the areas of focus.

Also, while the application shows the committee that there is a definitely a need in the areas that the organization focuses on, research-based methods need to be more clearly identified in the future.

Applicant: City of Omaha

Grant #10-VP-5001

Title: Omaha Violence Prevention Strategy Phase 2

Grant Req. \$350,000

**Applicant Match** 

**Total** \$390,000

\$350,000

\$40,000

%

Previous Crime Commission Funding: \$10,000 in 2009 Office of Violence Prevention Grant

## Recommendations

Recommend award of \$\_151,000\_\_\_\_\_, with the following contingencies:

Important for all agencies in the collaborative to be reduced by similar amounts due to the requested amount not being fully met. Also, important that this award focus particular attention to funding expansion (South Omaha Intervention Specialist) of Impact One's effort into South Omaha.

Recommend to deny grant application because:

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#### STAFF REVIEW COMMITTEE COMMENTS:

General Comments: Well-written grant application. Excellent strategic position documented relating to collaboration in north and south Omaha

Budget: Accurate, clear and concise

Problem Statement: Very detailed statistical explanation of need. Explanation of prevention programs was valuable

Project Operation: Good explanation - Difficult to do with large collaborative effort.

Goal/Objectives/Performance Indicators: and performance indicators effectively matched the objective making it easy to follow and understand

## Letters of Support/Memorandums: n/a

#### Continuation Information:

## **GRANT REVIEW COMMITTEE COMMENTS & RECOMMENDATIONS:**

With the growth of the collaborative violence prevention, intervention and enforcement effort in Omaha, the committee deemed it very important that the financial award reflect that collaborative effort. Impact One indicating its desire to expand its scope for dedicated or specific South Omaha service is prime example of that collaboration.

Excellent display of collaborative effort including eight community partners that all display some measurable outcomes relating to historical success in the areas of violence prevention and intervention.

Applicant: Hall County

Grant #10-VP-5002

Title: Violence/Gang Violence Intervention

**Grant Req.** \$120,449

Applicant Match \$47,390 % **Total** \$167,839 %

%

**Previous Crime Commission Funding:** 

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Recommend award of \$\_66,200\_\_\_\_\_\_, with the following contingencies:

Funding should be used for the specialist and associated costs relating to that expansion effort

Recommend to deny grant application because:

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### **STAFF REVIEW COMMITTEE COMMENTS:**

General Comments: Clearly written grant narrative and sound explanation of identifiable need

Budget: Accurate. Well-written narrative clearly defining cost justification

Problem Statement: Solid explanation of growing community need

Project Operation: Good overview of the effort and the collaborative effort

Goal/Objectives/Performance Indicators: Very simple and easy to understand tie between performance indicators and projected result

Letters of Support/Memorandums: n/a

#### **Continuation Information:**

GRANT REVIEW COMMITTEE COMMENTS & RECOMMENDATIONS:

It was the conclusion of the committee that due to limitations in funding and the overall need identified throughout the state, it would be beneficial for the Grand Island collaborative to narrow the focus of its effort by attempting to fund the specialist position. Excellent display of collaboration in its early stages.

Applicant: Platte Valley Diversion Program Grant #10-VP-5003

Title: Gang Violence Prevention

Grant Req. \$98,980 %

**Applicant Match** \$86,376

%

Total \$185,356 %

Previous Crime Commission Funding: \$60,000 in 2009 OVP Grant

Recommendations					
Recommend award of \$_55,000	, with the following contingencies:				
Recommend to deny grant application •	n because:				

## **STAFF REVIEW COMMITTEE COMMENTS:**

General Comments: Well-written grant application with solid accompanying statistical data

Budget: Accurate, clear and concise. Well-written budget narrative

Problem Statement: Clearly articulates growing gang and gun-related issues in Platte County.

Project Operation: Good explanation of growing community collaboration, the collaboration's potential impact on the community. Community Task Force approach is clearly defined (eg - Parent Committee, Community Committee, Youth Committee, etc.

Goal/Objectives/Performance Indicators: Clearly defined

Letters of Support/Memorandums: letter of support from Platte County Attorney Carl K. Hart.

Continuation Information:

# GRANT REVIEW COMMITTEE COMMENTS & RECOMMENDATIONS: This is a well-reasoned expansion of a documented program of success

Applicant: La Casa del Pueblo

Grant #10-VP-5004

Title: Si Se Puede Project

Grant Req. \$173,400 %

Applicant Match \$78,800 Total \$252,200 %

**Previous Crime Commission Funding:** 

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Recommend award of \$\_\_\_0\_\_\_, with the following contingencies:

Recommend to deny grant application because: Lack of historical supporting data documenting measurable success in established areas of focus. Also, key collaboration with other community organizations is promoted, data showing this proven or potential coordination is somewhat lacking

## STAFF REVIEW COMMITTEE COMMENTS:

General Comments: Well-reasoned application overall, but some difficulties in certain areas: Difficulty understanding from budget and budget narrative how the tie or correlation to project operation can be fully connected. Lack a measurable track record of success in this area by this particular organization.

Budget: Calculations appear to be understandable, but difficulty lies in tying this to that measurable record of success. Also difficulty applying an experience or education based track record to this organization.

Problem Statement: Well-written and clear.

Project Operation: Questions arose about referral process. How does this tie-in with LB 800's vision of juvenile services grant being implemented at the county level

Goal/Objectives/Performance Indicators: Projected results and performance indicators should be statistically based conclusions (eg — "If success is attained assisting dropout students with survival academics, what do projected results show when compared to other national models?"

Letters of Support/Memorandums: n/a

Continuation Information:

## **GRANT REVIEW COMMITTEE COMMENTS & RECOMMENDATIONS:**

While the application is well-reasoned and well-written, the lack of measurable, statistical success in the areas of student dropout contact is crucial. Also, while key collaboration with other community organizations is promoted, this statistical data is also somewhat lacking.

Applicant: Goodwill Industries

Grant #10-VP-5005

Title: Work Experience for Young Offenders

**Grant Req.** \$54,600 %

Applicant Match \$22,576 **Total** \$77,176 %

**Previous Crime Commission Funding:** 

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Recommend award of \$\_\_\_0\_\_\_, with the following contingencies:

Recommend to deny grant application because: Lack of clear established coordination and collaboration with community partners.

## **STAFF REVIEW COMMITTEE COMMENTS:**

General Comments: Well-written proposal, and committee had no difficulty concluding that value of the program clearly exists, the main difficulty stemmed from a collaborative disconnect.

Budget: Calculations are sound, clear and concise

Problem Statement: Statistics outline a clear need

Project Operation: Good track record dealing with at-risk youth. Operation shows good historical track record of success.

Goal/Objectives/Performance Indicators: Indicators clearly match Objectives. Letters of Support/Memorandums: n/a

#### Continuation Information:

## **GRANT REVIEW COMMITTEE COMMENTS & RECOMMENDATIONS:**

While it is clear that Goodwill Industries provides a tremendous societal impact in the areas of putting at-risk youth in better situations economically, educationally and socially, one of the grant review committee's objectives is to ensure that better community collaboration is of the highest priority. Also, according to state statute, a clear intent of LB 63 is to provide funding to organizations whose primary focus is the intent to reduce street, gun and gang violence in our communities. One key point used in determining whether or not the organization met the primary focus of the funding is key coordination within the community. While it is clear to all that Goodwill Industries coordinates within the community very well, the committee did not feel it was clear from the application whether or not the coordination sufficiently stretches into the areas of intervention, prevention and enforcement.

Applicant: Together We Achieve Miracles

Grant #10-VP-5006

Title: Empowering Youth to Stop Violence in Schools

Grant Req. \$186,260

Applicant Match

\$

**Total** \$186,260

%

%

**Previous Crime Commission Funding:** 

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Recommend award of \$\_\_0\_\_\_\_, with the following contingencies:

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Recommend to deny grant application because: Lack of historical data documenting measurable success in established areas of focus.

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## **STAFF REVIEW COMMITTEE COMMENTS:**

General Comments: Well-written grant proposal with only issues being statistical, measurable outcomes, and research-based implementation methods.

Budget: Calculated correctly, clear, understandable

Problem Statement: Clear, understandable. Possibly redundant? Meaning a variety of other programs and state and local general fund money earmarked toward dealing with this important issue.

Project Operation: Good explanation, but again ties-in with possible redundancy of programs in the community.

Goal/Objectives/Performance Indicators: Clearly defined, but lacking is historical

and statistical measurable records of success in these areas.

Letters of Support/Memorandums: letter from Deborah C. Momon-Townsend of the Internal Revenue Service indicating valid 501 C # status

**Continuation Information:** 

## **GRANT REVIEW COMMITTEE COMMENTS & RECOMMENDATIONS:**

This application was understandable and clearly defined, but lacked numbers indicating measurable success in work in these areas.

Applicant: Douglas County

Grant #10-VP-5007

Title: Douglas Co Attorney Violent Crime Prosecution Unit

Grant Req. \$169,853 %

Applicant Match \$53,852

\$223,705

%

%

Total

Previous Crime Commission Funding: \$50,000 in 2009 OVP Grant

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Recommend award of \$\_45,900\_\_\_\_\_, with the following contingencies: Witness Protection

Recommend to deny grant application because:

## **STAFF REVIEW COMMITTEE COMMENTS:**

General Comments: Well reasoned and well-written application

Budget: Calculated correctly. Clear and concise.

Problem Statement: Clearly defined

Project Operation: All issues are clearly defined. Dealing with courtroom intimidation issue is clearly defined and it was determined that funding should and can be utilized to meet criteria for this grant.

Goal/Objectives/Performance Indicators: Sound data supporting the objectives and ultimately the need.

Letters of Support/Memorandums: letters of support from Douglas County Attorney Don Kleine, and various community leaders outlining need for violent crime resources associated with 2010 ARRA Byrne/JAG Drug and Violent Crime funding. Kleine underscores the need for OVP funding with these accompanying letters.

#### Continuation Information:

## **GRANT REVIEW COMMITTEE COMMENTS & RECOMMENDATIONS:**

Because of the funding ultimately approved through the ARRA Byrne/JAG Drug and Violent Crime grant, it was determined by the committee that the Douglas County Attorney's Office should receive funding for Witness Protection.

Applicant: Urban League of Nebraska

Grant #10-VP-5008

Title: Urban Youth Empowerment Series

Grant Req. \$74,883

Applicant Match \$15,143

. 2,14 % **Total** \$90,026 %

Previous Crime Commission Funding: \$80,000 in 2009 OVP Grant

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Recommend award of \$\_31,900\_\_\_\_\_\_, with the following contingencies:

Hopefully to help in maintaining an existing, successful program by funding a program specialist position

Recommend to deny grant application because:

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## **STAFF REVIEW COMMITTEE COMMENTS:**

General Comments: Good program, good track record of measurable success and well-written grant application

Budget: Calculated correctly. Clear and concise

Problem Statement: Good use of statistics to show need in the areas of academic failure, employment training and job retention

Project Operation: Statistics show sound record of success with the U-YES program, and other initiatives

Goal/Objectives/Performance Indicators: Results (stats) match performance indicators.

## Letters of Support/Memorandums: n/a

### **Continuation Information:**

GRANT REVIEW COMMITTEE COMMENTS & RECOMMENDATIONS:
Committee attempted to provide funding to establish as much maintenance as possible of a program that has a sound record of collaborative success in the north Omaha community.

Applicant: Nebraska State Patrol

Grant #10-VP-5009

Title: Platte & Colfax Co. Anti-Gang Initiative

Grant Req. \$72,600 %

Applicant Match \$17,470 **Total** \$90,070

**Previous Crime Commission Funding:** 

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Recommend award of \$\_\_\_0\_\_\_\_, with the following contingencies:

Recommend to deny grant application because: other sources of funding for scope of this project may be more appropriate for this initiative than cash-fund grant. Not clear it meets key intent of the funds, and possibly missing overall community coordination.

•

## STAFF REVIEW COMMITTEE COMMENTS:

General Comments: Well-written proposal. Very clear and understandable, but committee felt for three key reasons that the grant could not be awarded: 1) Committee uneasiness about awarding a general-fund agency cash-fund grant 2) and a slight disconnect in regard to scope of the project related to the key intent of the funds, and 3) missing overall community coordination (either real or perceived).

**Budget: Calculated correctly** 

Problem Statement: Clearly-defined need outlined. Well-written.

Project Operation: Clearly defined, and also well-written

Goal/Objectives/Performance Indicators: Statistics match objectives, and provide

understandable measureables in the State Patrol's effort in the Platte County area.

Letters of Support/Memorandums: n/a

Continuation Information:

## **GRANT REVIEW COMMITTEE COMMENTS & RECOMMENDATIONS:**

Again, this was a well-written proposal and easy to understand. The need is clearly great, but due to the committee's perception that a general-fund agency receiving cash-fund grant money under these circumstances, is a difficult step and possibly even too far a stretch. Also, the scope of the project (overtime and equipment) would certainly make an impact in the overall enforcement effort in Platte and Colfax counties, but may not meet the key intent of the funding under these circumstances — which is comprehensive in nature. The final piece discussed was the perception that overall community coordination may not be the centerpiece of the effort. In other words, many communities are establishing measurable success working together to apply for funding and establish comprehensive strategies relating to intervention, prevention and enforcement strategies.

# Attachment #2

## Response To Appeal Of Denied Grant #10- VP-5004 La Casa del Pueblo's Si Se Puede Project Douglas County, Nebraska

### Crime Commission Meeting – January 28, 2011

#### Notice of Denial

The Nebraska Office of Violence Prevention Advisory Council and Grant Review Subcommittee met on November 12, 2010 to review 2010 Office of Violence Prevention grant applications. Letters to applicants whose projects were recommended for denial were mailed November 18, 2010. Applicants wishing to appeal the Grant Review's recommendation for denial were to submit a letter of appeal to the Crime Commission by 5:00 p.m. on December 6, 2010.

#### Receipt of Appeal

The original letter of appeal was received in the Crime Commission office before 5:00 p.m. on December 6, 2010.

### Basis Of An Appeal

The November 18, 2010 letter informing the applicant of the denial stated the basis of the appeal shall be limited to one or more of the following reasons:

- 1. A decision by the Nebraska Office of Violence Prevention (OVP), the OVP Advisory Council Review Committee or the OVP Director, which the applicant alleges to be biased, arbitrary or prejudiced;
- 2. A failure by the Nebraska Office of Violence Prevention (OVP), the OVP Advisory Council Review Committee or the OVP Director to properly follow written procedures which directly affected the denial;
- 3. A failure by the Nebraska Office of Violence Prevention (OVP), the OVP Advisory Council Review Committee or the OVP Director to follow written guidelines which directly affected the denial.

The November 18, 2010 letter also stated the comments provided on the grant Summary Comment Sheet about the applicant's written grant are not the basis for an appeal. The letter informed the applicant that a written appeal must state the basis of the appeal and be based on one or more of the three reasons stated above. The appeal must also explain how the Nebraska Office of Violence Prevention (OVP), the OVP Advisory Council Review Committee or the OVP Director's decision relate to the stated reason for the appeal.

Response To Appeal Of Denied Grant #10- VP-5004 La Casa del Pueblo's Si Se Puede Project Douglas County, Nebraska – January 28, 2011 - Page 2

#### Applicant's Appeal

In a letter dated December 2, 2010 from Mr. Ben Salazar, Director of La Casa del Pueblo, the organization's decision to appeal was based on the assertion that the OVP Advisory Council Review Committee's recommendation of denying the application was Arbitrary and Biased. In the letter, the following reason is given for this determination:

The main finding of the Review Committee as stated in their Summary Comment Sheet, that the Appellant (La Casa del Pueblo) is denied because of "Lack of historical supporting data documenting measureable success in established areas of focus". Also cited in the letter of appeal is the fact that the information in the summary comment sheets relayed a point of emphasis that a lack of potential coordination was a concern to the committee.

Mr. Salazar points out that the decision made was arbitrary because there is no evident restriction in any of the Nebraska Crime Commission's policies which would deny an organization funding simply because an organization is creating a new project aimed at filling a community void in the fight against crime and violence. Mr. Salazar's letter includes the point that the fact that there is not currently a program or project in South Omaha and/or the Latino community that encompasses the goals and objectives that La Casa del Pueblo is proposing, should not be "a strike against us". Mr. Salazar also points out in his letter that it should be obvious that they cannot document any measureable success if they have never had the opportunity to to establish such a project.

Mr. Salazar includes in his letter that he believes the data shows that there is an undeniable need for a project that targets Latino drop-out students in Omaha, and more specifically South Omaha, and he believes that his organization has provided enough evidence to show a direct correlation between the high school drop-out rate and the corresponding spike in crime and violence.

Regarding the lack of key collaboration or potential coordination, Mr. Salazar attached letters from Ms. Cara Riggs, the principal at Omaha South High School, as well as a letter from Mr. Greg Emmel and Ms Carolyn Miller, directors of the Resource and Re-Engagement Center at Building Bright Futures, Inc., in an attempt to show that there is and will be sufficient collaboration with his organization. He also points out that he has received commitments of support from Captain Greg Gonzales and Captain Kathy Belcastro-Gonzales, of the Omaha Police Department relating to La Casa del Pueblo's overall effort.

On Dec. 6, 2010, Mr. Salazar introduced and delivered another letter to the Crime Commission as a supplement to the letter of appeal dated Dec. 2. This supplemental letter was received prior to 5 p.m. on Dec. 6, and was accepted an d placed in the file for the official appeal process.

In this letter, Mr. Salazar alleges bias and prejudice, asserting that the committee provides virtually no little or no information was provided regarding the merit of the La Casa del Pueblo's project.

Both of Mr. Salazar's letters are provided as attachments to this appeal letter.

Response To Appeal Of Denied Grant #10- VP-5004 La Casa del Pueblo's Si Se Puede Project Douglas County, Nebraska – January 28, 2011- Page 3

## Response to the Appeal

#### Part I

In accordance with Operating Instruction #10, Section 7.02B, the written appeal shall adhere to federal and or state requirements and guidelines. Also, according to Operating Instruction #10, Section 7.02C, Completeness, clarity, continuity and consistency of the written application shall be adhered to. The application submitted by La Casa del Pueblo for the Si Se Puede project does not meet these criteria due to significant inconsistencies between the Budget Summary on pages three and four, and the Personnel budget breakdowns on pages five and six.

In the Summary Comment sheets delivered to La Casa del Pueblo regarding the grant denial decision by the OVP Advisory Council Grant Review Committee, the document includes a key point that the "Calculations appear to be understandable, but difficulty lies in tying this to that measurable record of success". It was also pointed out that the committee had difficulty "applying an experience or education-based track record to this organization".

The committee found both of these points to be factual. While these facts alone would not have been sufficient for the committee to deny or approve funding to the appellant, the incorrect budget calculations, along with the lack of historical success, did pose considerable concern about the project.

As pointed out in the summary comment sheets, the budget does indeed "Appear to be understandable", and the budget does reflect the goals and objectives of the project, but the numbers do not calculate correctly between the Budget Summary and the Personnel breakdowns. Specifically, the Budget Summary includes a requested amount of \$60,000 for personnel and consultants in years one and two, matching shares of \$20,000 in both years, for a total of \$170,000 in Personnel costs. In the Budget breakdowns on pages five and six, however, the Personnel costs are \$192,000 for both years combined, which different match numbers (\$12,000) accompanying the budget breakdowns.

Despite the fact that the committee felt like it understood what the budget writer was seeking, it is a significant problem if the calculations are not accurate. It was the committee's view that these inaccuracies make the application invalid, and the appeal does not meet the criteria for appeal and is not in accordance with Operating Instruction #10, Section 7.02B, the written appeal shall adhere to federal and or state requirements and guidelines. It was also the determination of the committee that these incorrect budget calculations also are not in accordance with Operating Instruction #10, Section 7.02C, completeness, clarity, continuity and consistency of the written application.

The applicant's appeal does not state <u>how</u> the OVP Advisory Council Review Committee, the OVP Director, or the Nebraska Office of Violence Prevention Director were biased, arbitrary, or prejudiced by coming to this determination regarding the inaccuracy of the budget.

Response To Appeal Of Denied Grant #10- VP-5004 La Casa del Pueblo's Si Se Puede Project Douglas County, Nebraska – January 28, 2011- Page 4

## Response to Appeal Part II

In accordance with Operating Instruction #10, Section 7.02D, the applicant must show the "ability and capacity of the proposed program to make an impact on the identified problem". Also, according to Operating Instruction #10, Section 7.02G, amount of funds available is also important criteria.

According to the Summary Comment Sheets delivered to Mr. Salazar, it was pointed out that La Casa del Pueblo produced a well-reasoned and well-written application overall. Office of Violence Prevention Director Mike Friend commented to Mr. Salazar in a phone conversation on Nov. 18 of 2010, that a program like Si Se Puede certainly appears to have merit, when taken at "face value". Overall, the OVP Advisory Council Review Committee shared the same view during its deliberations.

It is, however, clear that a project or program being meritorious, is not the only criteria used to make determinations regarding funding competitive grant awards.

Operating Instruction #10, Section 7.02D, the applicant must show the "ability and capacity of the proposed program to make an impact on the identified problem". It was the committee's determination that this criteria was not met by the appellant. La Casa del Pueblo has no discernable track record of success in the area of reducing gun violence and gang violence in our community.

The Office of Violence Prevention had \$350,000 available to distribute through this competitive grants process, and there were ultimately 10 applications received with requests for funding totaling \$1,588,036.00. Because of this extremely competitive environment, it is of utmost importance that the applicant show the "ability and capacity" to deal with the identified problem. For all applicants, the most effective way to show this ability and capacity is statistically, and through evaluation of historical data. It was the committee's determination that La Casa del Pueblo was unable to provide this data regarding its ability and capacity.

The Office of Violence Prevention, the Office of Violence Prevention Advisory Council and Review Committee, is a state funded office with an important fiduciary responsibility to the citizens of the state of Nebraska. The committee's determination that the lack of historical evidence provided by La Casa del Pueblo, was a key factor relating to denial.

Obviously, this circumstance directly relates to Operating Instruction #10, Section 7.02G, "amount of funds available" also being an important criteria taken into account during deliberations.

Response To Appeal Of Denied Grant #10- VP-5004 La Casa del Pueblo's Si Se Puede Project Douglas County, Nebraska – January 28, 2011- Page 5

#### Response to Appeal Part III

As mentioned in paragraph one, page one of this appeal response, Mr. Salazar introduced two letters of appeal to the Nebraska Commission on Law Enforcement and Criminal Justice (Crime Commission). The first letter dated Dec. 2, 2010, alleged that the Director of the Office of Violence Prevention, the Office of Violence Prevention Advisory Council Review Committee, and the Office of Violence Prevention's decision for denial was "arbitrary and biased". It is the contention of the Office of Violence Prevention that Parts I and II of this response address those assertions.

In the second, or supplemental, letter received on Dec. 6, 2010, it appears that Mr. Salazar alleges that the Director of the Office of Violence Prevention, the Office of Violence Prevention Advisory Council Review Committee, and the Office of Violence Prevention, were prejudiced in their determinations, or that "institutional racism" was a possible factor in denial of the application.

The Office of Violence Prevention Advisory Council Review Committee consisted of Mike Friend, Director of the Office of Violence Prevention; Monica Miles-Steffens, Crime Commission; Scot Ford, South Sioux City; Tim Dempsey, Elkhorn; Derek Vaughn, Omaha; and Rhonda Lahm, of Hastings.

The Committee's recommendation to deny this grant application was based on the following:

- Applicant did not meet criteria set out in Operating Instruction #10, Section 7.02B, the written appeal shall adhere to federal and or state requirements and guidelines.
- Applicant did not meet criteria set out in Operating Instruction #10, Section 7.02C, completeness, clarity, continuity and consistency of the written application.
- Applicant did not meet criteria set out in Operating Instruction #10, Section 7.02D, the applicant must show the "ability and capacity of the proposed program to make an impact on the identified problem".
- Because of previous criteria not being met, Operating Instruction #10, Section 7.02G, amount of funds available, became important criteria as well.

As mentioned in paragraph one, page one of this document, The Office of Violence Prevention Advisory Council Review Committee met on Nov. 12, 2010, to determine recommendations for OVP Grant funding. The committee deliberated for five hours, and ultimately recommended that five applicants be partially funded, and five applicants be denied funding.

At no point in these deliberations, did any one person on the committee, or the committee as a whole, state or imply, that the race, or cultural background of any person or organization be considered a factor in approval or denial of funding.

Response To Appeal Of Denied Grant #10- VP-5004 La Casa del Pueblo's Si Se Puede Project Douglas County, Nebraska – January 28, 2011- Page 6

The applicant does not state <u>how</u> the grant review process was racially motivated in the supplemental letter dated Dec. 6. Only that "institutional racism" must be the cause, because all persons with a working knowledge of the project that Mr. Salazar has established, has an understanding that the project has "merit". Also, that no person of latino descent currently resides on the Office of Violence Prevention Advisory Council or the Advisory Council Review Committee. This assertion does not take into account that four other organizations with meritorious programs and projects were totally denied funding through these same deliberations.

#### Recommendation

In their appeal, the appellant failed to provide information related to the three criteria necessary for an appeal, as listed below:

- 1. A decision by the Nebraska Office of Violence Prevention (OVP), the OVP Advisory Council Review Committee or the OVP Director, which the applicant alleges to be biased, arbitrary or prejudiced;
- 2. A failure by the Nebraska Office of Violence Prevention (OVP), the OVP Advisory Council Review Committee or the OVP Director to properly follow written procedures which directly affected the denial;
- 3. A failure by the Nebraska Office of Violence Prevention (OVP), the OVP Advisory Council Review Committee or the OVP Director to follow written guidelines which directly affected the denial.

# Attachment #3

#### Response To Appeal Of Denied Grant #10- VP-5006 Together We Achieve Miracles Douglas County, Nebraska

#### Crime Commission Meeting – January 28, 2011

#### Notice of Denial

The Nebraska Office of Violence Prevention Advisory Council and Grant Review Subcommittee met on November 12, 2010 to review 2010 Office of Violence Prevention grant applications. Letters to applicants whose projects were recommended for denial were mailed November 18, 2010. Applicants wishing to appeal the Grant Review's recommendation for denial were to submit a letter of appeal to the Crime Commission by 5:00 p.m. on December 6, 2010.

#### Receipt of Appeal

The original letter of appeal was received in the Crime Commission office before 5:00 p.m. on December 6, 2010.

#### Basis Of An Appeal

The November 18, 2010 letter informing the applicant of the denial stated the basis of the appeal shall be limited to one or more of the following reasons:

- 1. A decision by the Nebraska Office of Violence Prevention (OVP), the OVP Advisory Council Review Committee or the OVP Director, which the applicant alleges to be biased, arbitrary or prejudiced;
- 2. A failure by the Nebraska Office of Violence Prevention (OVP), the OVP Advisory Council Review Committee or the OVP Director to properly follow written procedures which directly affected the denial;
- 3. A failure by the Nebraska Office of Violence Prevention (OVP), the OVP Advisory Council Review Committee or the OVP Director to follow written guidelines which directly affected the denial.

The November 18, 2010 letter also stated the comments provided on the grant Summary Comment Sheet about the applicant's written grant are not the basis for an appeal. The letter informed the applicant that a written appeal must state the basis of the appeal and be based on one or more of the three reasons stated above. The appeal must also explain how the Nebraska Office of Violence Prevention (OVP), the OVP Advisory Council Review Committee or the OVP Director's decision relate to the stated reason for the appeal.

Response To Appeal Of Denied Grant #10- VP-5006 Together We Achieve Miracles Douglas County, Nebraska – January 28, 2011 - Page 2

#### Applicant's Appeal

In a letter dated December 6, 2010 from Ms. Gayla D. Chambers, Director of Together We Achieve Miracles, the organization's decision to appeal was based on the assertion that the OVP Advisory Council Review Committee's recommendation of denying the application was Arbitrary and Biased. Also, that the decision letter sent to the Together We Achieve Miracles organization did not follow the procedures and guidelines which directly affected the denial. In the letter, the following reason is given for this determination:

The letter reads: "We feel that this decision was made was biased and arbitrary or prejudiced against the applicant and that the appeal and decision letter sent to our organization did not follow the procedures and guidelines outline with specifying with the grant operating instruction of this program."

# Response to the Appeal Part I

In accordance with Operating Instruction #10, Section 7.02D, the applicant must show the "ability and capacity of the proposed program to make an impact on the identified problem". Also, according to Operating Instruction #10, Section 7.02G, amount of funds available is also important criteria.

Under Operating Instruction #10, Section 7.02D, the applicant must show the "ability and capacity of the proposed program to make an impact on the identified problem". It was the committee's determination that this criteria was not met by the appellant. Together We Achieve Miracles has no discernable track record of success in the area of reducing gun violence and gang violence in our community.

The Office of Violence Prevention had \$350,000 available to distribute through this competitive grants process, and there were ultimately 10 applications received with requests for funding totaling \$1,588,036.00. Because of this extremely competitive environment, it is of utmost importance that the applicant show the "ability and capacity" to deal with the identified problem. For all applicants, the most effective way to show this ability and capacity is statistically, and through evaluation of historical data. It was the committee's determination that Together We Achieve Miracles was unable to provide this data regarding its ability and capacity.

Also, under Operating Instruction #10, Section 7.02G, "amount of funds available" also being an important criteria taken into account during deliberations.

It is not documented in the appeal letter how the Office of Violence Prevention Advisory Council Review Committee was arbitrary, biased or prejudiced in its denial of this grant request.

Response To Appeal Of Denied Grant #10- VP-5006 Together We Achieve Miracles Douglas County, Nebraska – January 28, 2011- Page 3

# Response to Appeal Part II

As mentioned in the appeal letter documented on page two of this appeal response, Ms. Chambers points out that the Office of Violence Prevention Advisory Council Review Committee "did not follow the procedures and guidelines outline with specifying with the grant operating instruction of this program." It is, however, not documented in the appeal letter how the Office of Violence Prevention Advisory Council Review Committee did not follow appropriate procedures and guidelines in denial of this grant request.

The Office of Violence Prevention Advisory Council Review Committee consisted of Mike Friend, Director of the Office of Violence Prevention; Monica Miles-Steffens, Crime Commission; Scot Ford, South Sioux City; Tim Dempsey, Elkhorn; Derek Vaughn, Omaha; and Rhonda Lahm, of Hastings.

The Committee's recommendation to deny this grant application was based on the following:

- Applicant did not meet criteria set out in Operating Instruction #10, Section 7.02D, the applicant must show the "ability and capacity of the proposed program to make an impact on the identified problem".
- Because of previous criteria not being met, Operating Instruction #10, Section 7.02G, amount of funds available, became important criteria as well.

#### Recommendation

In their appeal, the appellant failed to provide information related to the three criteria necessary for an appeal, as listed below:

- 1. A decision by the Nebraska Office of Violence Prevention (OVP), the OVP Advisory Council Review Committee or the OVP Director, which the applicant alleges to be biased, arbitrary or prejudiced;
- 2. A failure by the Nebraska Office of Violence Prevention (OVP), the OVP Advisory Council Review Committee or the OVP Director to properly follow written procedures which directly affected the denial;
- 3. A failure by the Nebraska Office of Violence Prevention (OVP), the OVP Advisory Council Review Committee or the OVP Director to follow written guidelines which directly affected the denial.

# Attachment #4

# JRJ 2010 Listing

		T		1 .				
		County		<u>Ir</u>	icome/Debt		Rec. Amount JRJ	
Grant #	<u>Public Def.</u>	Atty/Pros.	County		<u>Ration</u>	Rec. Denial	Review Team	Rec. Amount CC
10-LR-1104	Х		Lancaster	\$	0.19	Denied	Denied	
10-LR-1125	Х		Lancaster	\$	0.31	Denied	Denied	
10-LR-1142	X		Lancaster	\$	0.33	Denied	Denied	
10-LR-1109	Х		Douglas	\$	0.75	Denied	Denied	
10-LR-1152	Х		Douglas	\$	0.90		\$2,000	
10-LR-1108	X		Sarpy	\$	1.02	Denied	Denied	
10-LR-1127	X		Douglas	\$	1.15		\$2,750.00	
10-LR-1136	Х		Douglas	\$	1.16		\$2,000	
10-LR-1105	Х		Lancaster	\$	1.36		\$2,000	
10-LR-1126	Х		Lancaster	\$	1.36		\$2,000	
10-LR-1137	Х		Douglas	\$	1.38		\$2,000	
10-LR-1110	X		Douglas	\$	1.43		\$2,000	
10-LR-1150	Х		Douglas	\$	1.56		\$2,750.00	
10-LR-1119	X		Lancaster	\$	1.57		\$2,750	
10-LR-1100	Х		Hall	\$	1.61		\$2,750	
10-LR-1123	Х		Madison	\$	1.67		\$2,750	
10-LR-1138	Х		Douglas	\$	2.32		\$3,500	
10-LR-1106	Х		Douglas	\$	2.87		\$3,500	
10-LR-1151	Х		Douglas	\$	2.92		\$3,500	
10-LR-1103	Х		Richardson	\$	3.04		\$3,500	
10-LR-1149	Х		Douglas	\$	1.64		\$2,750.00	
							\$42,500	

## JRJ 2010 Listing

		County					Rec. Amount JRJ	
Grant #	<u>Public Def.</u>	Atty/Pros.	<u>County</u>			Rec. Denial	Review Team	Rec. Amount CC
10-LR-1124		Х	Sarpy	\$	0.13	Denied	Denied	
10-LR-1134		X	Otoe	\$	0.37	Denied	Denied	
10-LR-1135		X	Lancaster	\$	0.37	Denied	Denied	
10-LR-1118		X	Lancaster	\$	0.55	Denied	Denied	
10-LR-1112		X	Lancaster	\$	0.59	Denied	Denied	
10-LR-1111		X	Lancaster	\$	0.67		\$2,000.00	
10-LR-1128		Х	Hall	\$	0.67	Denied	Denied	
10-LR-1140		X	Lancaster	\$	0.68	Denied	Denied	
10-LR-1144		Х	Douglas	\$	0.73	Denied	Denied	
10-LR-1141		Х	Lancaster	\$	0.80		\$2,000.00	
10-LR-1121		X	Buffalo	\$	0.83	Denied	Denied	******
10-LR-1107		Х	Lancaster	\$	0.88		\$2,000.00	
10-LR-1120		Х	Douglas	\$	0.88		\$2,000.00	
10-LR-1129		Х	Douglas	\$	0.88		\$2,000.00	
10-LR-1122		Х	Merrick	\$	1.01	Denied	Denied	
10-LR-1115		Х	Hall	\$	1.04		\$2,000	
10-LR-1133		Х	Lancaster	\$	1.06		\$2,000.00	
10-LR-1132		Х	Seward	\$	1.11		\$2,000	
10-LR-1101	,	Х	Johnson	\$	1.15		\$2,000	
10-LR-1117		Х	Sarpy	\$	1.25		\$2,000	
10-LR-1102		Х	Johnson	\$	1.27		\$2,000	
10-LR-1113		Х	Hall	\$	1.27		\$2,000	
10-LR-1116		Х	Buffalo	\$	1.34		\$2,000	
10-LR-1148		Х	Douglas	\$	1.47	, , ,	\$2,000	
10-LR-1139		Х	Douglas	\$	1.78		\$2,000	
10-LR-1114		Х	Hall	\$	2.01	Denied	Denied	
10-LR-1147		Х	Douglas	\$	2.01		\$2,000	
10-LR-1146	·	Х	Lancaster	\$	2.10		\$2,100	
10-LR-1145		Х	Lancaster	\$	2.20		\$2,100	
10-LR-1131		Х	Cheyenne	\$	2.60	-	\$2,100	<del></del>
10-LR-1143		Х	Hall	\$	3.46		\$2,100	
10-LR-1130		Х	Adams	\$	4.81	·····	\$2,100	
							\$42,500.00	
							····	***************************************
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# Attachment #5

### Abstract

#### 2011 JAG Program

### Nebraska Commission on Law Enforcement and Criminal Justice BJA FY 11 Edward Byrne Memorial/ Justice Assistance Grant Program

The goal of the project is to support the priorities identified within Law Enforcement and Prosecution with a strong emphasis in Justice Technology Sharing and Training. The five main priority categories are multi-jurisdictional drug and violent crime task force, gang enforcement and prevention, community Prosecutorial activities, training specific for drug and violent crime justice information sharing, and prisoner reentry initiatives. The strategy to best support these priority efforts will be utilized by enhancing already existing task forces and prosecution programs. The enhancements will be focused on the needed training and justice information sharing. In return it is a goal to see deliverables in more arrests, prosecution of more cases (mid to high level cases) and a decrease in drug and violent crimes in the state. Specific statistics are required from the taskforces and other subgrantee programs and will be adjusted based on activities and BJA's feedback regarding required performance measures. The initiatives outlined above will be posted in the grant application for programs to apply for on a competitive basis. These grants will go through the same process supported by the agency operating instructions. The Nebraska Crime Commission will continue to coordinate with, but not limited to, local and state law enforcement agencies, local and state prosecutorial offices, the Nebraska Law Enforcement Training Center and the Nebraska Criminal Justice Information System.

The National Criminal Justice Association will be providing technical assistance to the Crime Commission in January 2011. This process will allow Nebraska to review all JAG purpose areas and review the needs and priorities of the State to confirm JAG funds are being utilized in an efficient manner.

## **Program Narrative-2011 Application**

#### Proposed Byrne/JAG Program Activities To Be Funded

The priority areas listed below for 2011 are going to be evaluated during this next grant cycle in preparation for 2011. In order to do this the Nebraska Crime Commission has requested technical assistance from the National Criminal Justice Association (NCJA) to enhance the current JAG Statewide Strategy. Technical assistance will be provided to Nebraska Crime Commission members and all other relevant individuals. It is a goal during this process to review all JAG purpose areas and review the needs and priorities of the State to confirm JAG funds are being utilized in an efficient manner.

#### 1) Multi-jurisdictional Drug and Violent Crime Task Force Operations

The priority program activities to be funded with the Byrne/JAG grant dollars is the continued operation of the Nebraska's nine local drug and violent crime task forces and the State Patrol's Mid and Upper Level Enforcement (MULE) drug and violent crime task force. Due to the decrease in funds one local drug taskforce withdrew from consideration in the 2008 funding year, which reduced the state funded taskforces from nine to eight for that year. However, with the increased funds received in 2009 and the American Reinvestment and Recovery Act funds the task force came back in for funds. It was the goal of these local taskforces to continue efforts at the local level.

This main priority started in 2006 when the Crime Commission Executive Director and staff conducted various meetings across the state to receive input as to the priorities of Nebraska's law enforcement and criminal justice system. This information was presented to the members of the Nebraska Crime Commission. As a result, at their July 28, 2006 Crime Commission meeting,

the Crime Commission members passed a Resolution stating that they support the continued operation of multi-jurisdictional drug and violent crime task forces in Nebraska and consider their operation a priority in our state. During 2010, the Crime Commission has continued funding this priority. This is one of the main priorities that will be reviewed during the technical assistance from NCJA.

The nine local task forces aim to cover approximately 73 of Nebraska's 93 counties and have been operational since 1990. The number of active counties within a task force continues to decrease, especially out in rural Nebraska. In 2008 one task force took a year to reevaluate and restructure, but came back in for 2009 funds. The local task forces and the State Patrol's Mid and Upper Level task force work cohesively to address the states continuing problems with illegal drugs and associated violence. Methamphetamine continues to be a major problem along with marijuana and cocaine. Without the task forces, the distribution, manufacture and use of illegal drugs will grow at even more alarming rates.

The need for multi-jurisdictional drug and violent crime task forces are illustrated below.

 Nebraska's multi-jurisdictional drug and violent crime task forces are the originating point for and the driving force behind the interruption of illegal drug trafficking, dealing, manufacture and use.

In 2009/2010, Nebraska's task forces made 1,410 arrests for drug activities; seized and purchased 104.4 kilos of methamphetamine; 78.57 kilos of cocaine (powder and crack); 1,027 kilos of marijuana as well as 4,009 marijuana plants. The reduction in arrests from last year is due to the fact that PMT reporting will not allow Task Forces to count per charge, but per actual case.

When looking directly at methamphetamines the task forces report 591 meth related investigations were conducted; 14 working meth labs seized; and 17 meth dump sites discovered. This number of meth labs continues to decrease across the state.

According to Nebraska's UCR 2009 data there was a total of 10,129 (8,969 adult and 1,160 juveniles) individuals arrested for drug abuse violations.

- Nebraska's multi-jurisdictional drug and violent crime task forces have and continue to foster coordination of efforts, the sharing of investigative information and cooperation with investigations among local, state and federal law enforcement officers. In a significant number of cases, the arrest of drug offenders lead to additional information regarding others involved as well as involvement with other types of crime connected to the drug trade, such as burglaries, assaults and fraud. Results of the coordination and cooperation by Nebraska's task forces are demonstrated by the activities provided below:
  - Task Forces located in our metropolitan area have made several cash and drug seizures during the past funding year. An example of the diligent work by the K-9 units is an officer conducted a search of a vehicle and located 2 pounds of heroin and \$150,000 in US Currency. This was an excellent interdiction stop due to the large quantity of heroin that was being transported.
  - A Task Force assisted in the arrest of 3 individuals who had been Federally

    Indicted based on information provided by the task force. All 3 individuals were arrested without incident. A newborn baby was at the residence at the time of the arrest. Arrangements were made for this infant to be taken into custody by

    Department of Health and Human Services (DHHS). DHHS personnel were on the scene when the arrests happened and took custody of the baby at that time.

- A Task Force has been investigating an increase of prescription drug violations, ranging from prescription fraud to the dealing of prescription medications. The Task Force has established a great working relationship with area Pharmacy's and Medical Personnel which has added to the success of the Task Force as it relates to prescription drug investigations.
- A Task Force that covers a six county area has continued to focus in on methamphetamine. In the area they have seen the prices jump in costs. Prices range from \$500 a quarter ounce to \$1900 per ounce.
- O Many Task Forces have been tracking the illegal use of "herbal incense", commonly known as K2 or Spice. The illegal use of the product is believed to have played a role in an incident in which a 16 –year old Nebraska male drove a vehicle through a home. This product is marketed as incense, but is used by many for the marijuana-like high it provides when smoked. It is legal for purchase in Nebraska and is available at several retailers throughout the state.
- A metro area Task Force conducted a search warrant and over 2,000 grams of cocaine were seized during this search warrant. The officers learned while searching the residence that the suspects were repackaging cocaine at the residence into round "cookie" shapes and packing the cocaine in axle grease as a possible way to hide the narcotics during transport. The arrestee utilizes many aliases and officers worked with local Immigration Agents to learn the arrestee's true identity. This outstanding work by this Task Force illustrates the dedication Task Force members have towards the goals and objectives of JAG funding.

It is important to remember when reviewing these actions of the task forces they all must operate on a shoestring budget. Due to local budget constraints, task force officers are limited on the hours needed to further identify and disrupt other drug and violent crime organizations. Each organization operates differently and requires significant man hours to investigate.

• If not for the work of the task forces, the number of drug offenders prosecuted and convicted for their crimes would significantly be reduced.

According to the Department of Corrections 2009 Annual Report reports there were 2,068 new admissions. The new sentenced admittance for the most serious offense during 2009 was for drugs with 419 (20.4%) persons committed. The next highest offense category for those committed was for assault with 337 (16.4%) persons committed and closely followed by theft with 272 (13.3%).

#### 2) Gang Enforcement & Prevention

Now with increased funds available and if all requests within the priority (multijurisdictional task forces) area do not take up the all the funds available, projects addressing gangs may be considered for funding. Gang activity usually involves illegal drug use, dealing and trafficking. There is gang activity in all of the Task Force areas and becomes part of an investigation when the case involves drug and violent crime. However, none of the JAG funds at this time specifically focus on gang enforcement alone. If sufficient funding is available, Task Force efforts may be expanded to focus more on the gangs themselves as well as their structure and connection state and nationwide. Other funding, such as Project Safe Neighborhoods (PSN), the Juvenile

Accountability Block Grant (JABG), etc. will be leveraged to insure a more coordinated approach in gang enforcement.

#### 3) Community Prosecutorial Activities-

- Now with increased funds available and if all requests within the priority

  (multijurisdictional task forces) area do not take up the all the funds available, the

  Byrne/JAG funds will once again be utilized to provide additional support for the

  prosecution efforts at the state and local levels. This support is needed due to the

  continued efforts of the multi-jurisdictional drug and violent crime task forces and the

  sheer number of the arrests they bring. In Nebraska, 83% of Nebraska's County

  Attorneys are part time and, therefore, do not have the resources available to prosecute

  the large number of drug and violent crime cases. Byrne/JAG funds have been and will

  continue to be used to assist local prosecutors through the Attorney General's Drug and

  Violent Crime Prosecution Unit as well as through local prosecutors as possible.
- The need for assistance is demonstrated by the 1,410 arrests made by the task forces during 2009/2010. Byrne/JAG funding provided investigators for the Attorney Generals' Drug and Violent Crime Prosecution Unit. The investigators work with the Unit's prosecutors in coordinating the presentation of evidence in drug and violent crime cases. This involves locating missing witnesses, serving subpoenas, securing physical evidence, testifying on behalf of prosecutors and providing additional investigative efforts needed by the prosecutors. Additionally, the investigators develop and present training to law enforcement and prosecutors across the state.

The drug and violent crime cases prosecuted under this grant are often complicated, intricate cases that take a great deal of time by the Prosecutor and Investigators, often morphing into even more complex cases than anticipated. The Byrne Grant Investigators (BGI) continue to lead by example this past funding year in conducting interviews, obtaining evidence and reviewing reports.

The Byrne Grant investigators are part of an official law enforcement agency within the State of Nebraska which is staffed by full-time sworn officers. As such, the Byrne Grant Investigators have both original primary jurisdiction as well as secondary jurisdiction to investigate all violent and drug related crimes in the State of Nebraska. The majority of the secondary jurisdiction cases are unsolved cold case homicides or other violent crimes where problems arose during the original investigation which required further investigation to increase the possibility of a successful prosecution.

- In a controlled substance violation case, the Byrne Grant Prosecutor (BGP) charged a health care provider with violation of the wholesale distributor act as this case involved fraudulent prescription requests. Under a plea agreement, the health care provider pleaded guilty to a Class IIIA felony and admitted in drug court.
- In other violent crimes, BGP filed charges against a man for stalking a former girlfriend over a two-year period. The defendant pleaded guilty to stalking, trespassing, both misdemeanor crimes; and was sentenced to two years of intensive supervised probation with the main condition that he not have contact with the victim.
- In 2009 the U.S. Attorney's Office reports to have prosecuted 557 defendants, which
   53% of those were linked to drugs and 9% linked to firearms.

#### 4) Prisoner Reentry Initiatives

- Offender treatment is seen as a vital component to prisoner reentry into the community.
   Once released, treatment and other programmatic needs of the offender for reentry are met by community corrections programs. Byrne/JAG grant funds were used to develop and implement a comprehensive drug treatment program for incarcerated offenders at Nebraska's Department of Corrections.
- Prior to the Byrne funds, no treatment programs were available to incarcerated offenders.

  As other funding sources (Residential Substance Abuse Treatment RSAT; VOTIS, etc.)

  became available, those funds as well as state funds were leveraged with the Byrne/JAG funds to insure implementation and continued operation of the offender treatment programs. All of the phases of the programs implemented with Byrne/JAG funding were eventually funded with state general appropriations. However, given the sheer number of offenders being arrested and sentenced to prison for drug offenses or having been identified as having substance abuse problems, there remains a waiting list for treatment. If sufficient Byrne/JAG dollars are available, they may be used to expand and enhance the offender programs.
- The Department of Corrections provides residential, non-residential, assessment and evaluation and emergency care. Various services are available within each level of care and are provided by clinicians based upon the identified inmate needs.

  The residential substance abuse programs houses inmates assigned to residential substance abuse programs at the Residential Treatment Community (NSP/RTC), the Omaha Correctional Center/Substance Abuse Unit(OCC/SAU) and at the Nebraska Correctional Center for Women Substance Abuse Unit are minimum custody and

generally within one to two years of parole eligibility or discharge. Inmates assigned to the program from the Tecumseh State Correctional Institution Substance Abuse Unit (TSCI SAU) are medium or maximum custody and generally have much longer sentences and have been identified as having serious substance abuse problems. The residential treatment programs last approximately 10 months.

- The non-residential services include intensive outpatient treatment, outpatient treatment, relapse prevention, aftercare and drug/alcohol education. Various programmatic offerings within each service level are determined by the identified needs of each inmate.
- Assessment and evaluation services determine the most appropriate levels of care needed for each in-coming inmate. The Substance Abuse Treatment Services have tracked the number of program graduates since the beginning of treatment services in 1994. The cumulative new felony rate for over 4,000 inmates who received substance abuse treatment at some level is 5.3% for all program graduates. This signifies the continued need and expansion for treatment services at the Department of Corrections.

  NCDS has been successful in significantly expanding the number of residential substance abuse treatment slots and is in the process of adding 180 beds to its existing 240 beds, an approximate 75% increase up to 420 beds.
- In addition, according to the 2009 annual report from Nebraska's Department of Corrections report 2,068 new admissions in the year. The primary offense for the new admissions was for drugs, 30.2%, and theft, 13.1%. When looking at the female population (365) during 2009 the primary offense category was drugs 26.8%, for the male population (4065) sex offenses 17.8% and drugs 13.6%.

#### 5) Justice Information Sharing, Planning and Implementation

• The Byrne/JAG funds have been the foundation for the planning, development, implementation and operation of Nebraska's Criminal Justice Information System.

Today, CJIS provides law enforcement, prosecutors, health and human service providers, probation officers various degrees of access to criminal histories, driving records, photos, intelligence information, HHS allegation information, domestic violence incident information, restraining order information, weekly updates on juvenile ward placement data, jail admission and release information, incarceration release information to victims, court information, school data, etc. This is a project that continues to be expanded and enhanced and is vital to the state. Byrne/JAG funding will continue to be provided as possible.

#### Subgrantee Award Process and Subgrantees

Grant applications will be posted on the Nebraska's Crime Commission website for all eligible parties to apply. Post cards are sent out to about 700+ agencies consisting of criminal justice agencies/personnel and past subgrantees of our funds. The grant process allows for competitive requests and all recommendations are made of the written grant application.

The grant applications will be due to our office by a designated date and the review process will start. All applications submitted by the deadline will be considered for funding. The first phase of the review process consists of a staff review that is made up of Crime Commission staff and if needed, can also include volunteer grant readers that have expertise in the field. Each grant is critiqued based upon our operating instructions and federal guidelines for the program. Each recommendation is based upon written grant application and past grant management performance by the applicant. Comments and recommendations are recorded on a summary comment sheet and shared with the second level of review, the Grant Review Committee. The Grant Review Committee is made up of appointed individuals that serve on the Nebraska Crime Commission Committee. The applicants are reviewed by this committee and additional comments or recommendations are made and captured on the summary comment sheet. The additional comments and recommendations are recorded on the summary comment sheet and shared with the final approval, the Nebraska Crime Commission Committee. The applicant will receive notice prior to the final approval phase what amount they were recommended for or if the grant was denied. Those that are denied can appeal and instructions are provided to the applicant how to do so. The appeals are handled in writing and provided to the committee for review prior to any final votes of approval on the grants. Once the recommendations are made final award or

denied letters of notification will be made to all applications. This then allows those approved for funding to follow the process to accept the award.

#### Anticipated Expenditures for the JAG Purpose Areas

At this time it is unknown the exact number of applicants that will be requesting funds due to the competitive process. As explained in the Program Narrative the priorities that are expected to be supported fit within Law Enforcement programs; Prosecution and Court programs; and Planning, Evaluation, and Technology Improvement programs. These priorities are generated from gaps and needs identified in a state plan

#### State's Strategic Planning Process

Nebraska has continued to maintain a strategic plan to help guide the JAG funds. The priorities identified above in the first section outline the priorities supported. The plan was revisited when ARRA funds were released. A Governor approved subcommittee was convened to review the priorities. The subcommittee consisted of state and local representatives from various areas in the criminal justice system. This subcommittee supported the priorities identified and wanted further exploration of those areas to be supported with JAG funds. The identified priorities were also posted on our website where public comment was solicited. In addition, the plan for JAG along with the yearly application is presented and approved by the Nebraska Crime Commission Committee at the beginning of each year (normally at the January Crime Commission Meeting). In addition, this is a public meeting.

Currently, it is the SAA's goal to look deeper into Evidence Based Practices and data driven programming. Technical assistance will be provided to the Crime Commission and all other

relevant partners in January 2011. In addition, a Task Force Summit will be held in March 2011 to examine the Nebraska JAG Strategic Plan.

Additional strategic planning efforts that the SAA participates in is in relation to the OJJDP funds received. These efforts are through the Nebraska Juvenile Justice Coalition, which are administered within our agency.

#### Collection of performance measure data

Currently, each program is required to report on a quarterly basis on the current data points required by BJA. This will remain to be a requirement and changes have been made to the performance measures due to the new Performance Measure Tool. We will continue to keep our reporting current and express the importance of reporting to our subgrantees.

# Attachment #6

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## STATE OF NEBRASKA

#### NEBRASKA COMMISSION ON LAW ENFORCEMENT AND CRIMINAL JUSTICE

(Nebraska Crime Commission)

Michael E. Behm, Executive Director

301 Centennial Mall South P.O. Box 94946

Lincoln, Nebraska 68509-4946

Phone (402) 471-2194

FAX (402) 471-2837

January 13, 2010

The completed application from Cedar County is attached. It includes the data, signatures and details that were missing from the originally completed application. As mentioned earlier, there was a miscommunication in working with them and certain parts were not completed due to people being out of town.

Sheriff Koranda worked to complete the application upon his return. He has been contacted regularly and still hopes the grant can be awarded and he and the county will move ahead with this project benefiting many agencies across the state. They are prepared to take on the necessary steps needed for implementation of the grant award. We, the Crime Commission including Jail Standards, will work with him on the technical, procedural and contractual aspects of the implementations. The interaction with vendors builds on existing projects and implementations and we will provide all of the necessary direct work. This shared approach, largely revolving on approaching Sheriff Koranda on behalf of the Nebraska Sheriffs Association, provides n approach consistent with other projects that have been undertaken on these automation areas.

Projects such as NCJIS, with over 4.7 million searches in 2010, assist all agencies in sharing data and effectively performing their mission. Shared applications and standardized interfaces are key to minimizing the fiscal and technical impact on local agencies. By assisting over 60 agencies with jail automation upgrades and others with interfaces in one step we meet the goal of improved workflow but also ease financial costs and help often limited technical resources in agencies. In the past we have assisted with initial implementation of projects, hardware, systems and interfaces but this grant award would allow for expansion, upgrades and extensions of projects that cannot be otherwise addressed.

We appreciate your consideration of the application.

Michael Overton

Chief, Information Services Division

## State Use Only

## NEBRASKA CRIME COMMISSIO:, GRANT APPLICATION

1. Applicant Name:	Name: Cedar County Sheriff	1001	
(Agency/Organization)	Thins. Count County Sheriff	Lelephone	( 402 ) 254-6884
The applicant must be the agency that will		Fax	( 402 ) 254-2351
receive and disburse the grant funds.			
2. Federal Employer ID # of	47-6006440		
Applicant: The Federal Identification			
Number must be the nine digit number of the			
applicant.			
3. DUNS Number: Of the applicant	14-3047186		
4. Address:	101 South Broadway		
	PO Box 415		
	Hartington, NE 68739-0415	•	
5. Project Title: Jail Automation Enhancem	ents		
6. Project Director:			2
(Receives all grant correspondence)	Name: Sheriff Larry Koranda	Telephon	e ( 402 ) 254-688 <sup>2</sup>
, , , , , , , , , , , , , , , , , , ,		Fax	(402) 254-2351
	Email: sheriff@hartel.net		
	Address: 101 South Broadway		
	PO Box 415		
	Hartington, NE 68739-0415		
7. Project Coordinator:	Name: Sheriff Larry Koranda	Telephone	e (402)254-6884
(Contact Person)		Fax	<u>(402)</u> 254-0884 <u>(402)</u> 254-2351
	Email: sheriff@hartel.net		(102)234-2331
	Address: 101 South Broadway		· · · · · · · · · · · · · · · · · · ·
	PO Box 415		
	Hartington, NE 68739-0415		
8. Fiscal Officer:	Name:	Telephone	(100)
(Cannot be Project Director)	David Dowling	Fax	(402 )254-741
	Email:		<u>(402) 254-74</u> 1
	cedarc1k@hartel.net		
	Address: POB 47	······································	· · · · · · · · · · · · · · · · · · ·
	Hartington, NE 68739-0047 (Please include last	t four digits of	rin anda)
9. Authorized Official:	I Name		
(NOTE: The authorized official would	Frederick Pinkelman	Telephone	(402 ) 254–74
include: county board chair, mayor, city administrator, state agency director, chair or vice-chair of non-profit agency.)	Email: n/a	Fax	
	Addressipo Box 47		A
	Hartington, NE 68739-0047 (Please include last		
	1 mar cangron, NE 200/39-004/		

10. Proposed Project Period: From: January 1 2011	
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10. Proposed Project Period: From: January 1, 2011 To: December 21, 2012	
To: December 31, 2012	
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10: December 31, 2012	

11. Previous 3-Years Commission F	12. Area(s) Served by Project: (Statewide, Counties, Cities)	
Grant #:	Amount:	- Countries, Ottos
Grant #:	Amount:	
Grant #:	Amount:	
13. Type of Agency:	14. If Av	varded, These Funds Will:
☐ State Agency ☐ Unit of Local Government ☐ Native American Tribe or Organiza ☐ Other (If other explain):	ion ⊠Enhan ⊠Contin	e New Service/Activity nce Existing Program nue Existing Program (If other explain):
15. Program Area  Law Enforcement  Prosecution and Court  Planning, Evaluation, and Techno  Training for Law Enforcement an  Corrections and Community Corrections and Enforcement  Drug Treatment and Enforcement  Crime Victim and Witness progra	d Criminal Justice Personnel. ections	
16. For Task Forces Only		
Total number of law enforcement offic basis, regardless of funding source.	ers actively conducting task fo	orce investigations on a full time
How many of these investigators are N	ebraska State Patrol officers?	A STATE OF THE STA
How many of these investigators are lo	cal law enforcement officers?	35(36) 11 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1
Describe how forfeiture funds are utiliz	zed for task force operations:	damatal.kompreserversee printing a postalation and consistency of the constitution of
List other local, state and federal agenc	ies that collaborate on a regula	ar basis with the task force:

17. ARRA Certifications		
A. The applicant certifies that the applicant agency is CCR ref	rictored and has	X Certification of DUNS and CCR
a DONS Number.		registration.
B. In adherence with ARRA Special Condition #13, the applic	ant certifies and	
agrees that awards under the AKKA will be one-time awards a	nd accoudingly	X Admondadament of ADD 4
the proposed project activities and deliverables are to be accom-	inlished without	Acknowledgment of ARRA one time funding provision.
additional Department of Justice funding.	-p	randing In Ovision.
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18. BUDGET SOURCES:		THE RESERVE OF THE PROPERTY OF
In the following columns, please identify any other	Formula IA	G from the Crime Commission:
sources of JAG funding you receive, the amount, the	Amount:	o nom me chine commission:
expiration date, and briefly what activities are funded	Expiration Date	۵۰
with those grant dollars. If the applicant does not	Activities:	· ·
receive any of these funds mark N/A.		
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\*For the following Budget Section, please refer to the Application Instructions for detailed instructions.

#### NEBRASKA CRIME COMMISSION BUDGET SUMMARY

Category	Requ	ested Amount	Mat	Total Project	
	Year 1	Year 2 (50%stepdown)	Year 1 (5 or 25%)	Year 2 (5 or 25%)	Cost
A. Personnel					
B. Consultants/Contracts	269,650	121,450	95,000	42,000	528,100
C. Travel					
D. Supplies/ Operating Expenses					
E. Equipment					-
F. Other Costs					
TOTAL AMOUNT	269,650	121,450	95,000	42,000	528,100
% Contribution	74	74	26	26	

CERTIFICATION: I hereby certify the information in this application is accurate and, as the authorized official for the project, hereby agree to comply with all provisions of the grant program and all other applicable state and federal laws.

Name of Authorized Official:	
	Frederick Pinkelman
Title:	Cedar County Board Chairman
Address:	PO Box 47
City, State, Zip:	Hartington, NE 68739-0047
Telephone:	
7	(402)254-7412
Signature: Frederick	Pinkelmon
Date:	8/10/10
(4 x 100 000 001	

(\* NOTE: The authorized official would include: county board chair, mayor, city administrator, state agency director, chair or vice-chair of non-profit agency.)

1. PURPOSE: JAN 2. TYPE OF CON					Individual	Organization	on .
3. CONSULTANT	FEES:1	20,900					
	Rate	# Ho	ours	Aı	nount Requested	Applicant's Match	Total Cost
Preparation Fees				\$		\$	\$
Presentation Fees				\$		\$	\$
Travel Time Fees				\$		\$	\$
Total				\$		\$	\$
4. TRAVEL EXPE	NSES:						
a. Mileage							
Total Miles b. Air Fare			X .55			\$	\$
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e. Other Costs (Mus	t Also Be	Explair			rative)		
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5. TOTAL COST:

### CATEGORY B - CONSULTANTS AND CONTRACTS - YEAR 1

			ntenance - paid by local a	Organizatio	on				
2. TYPE OF CONS	SULTAN	Γ: Software Ve	, —		V **				
3. CONSULTANT FEES: 95,000 (62 @ 1,600 = 99,200)									
	Rate	# Hours	Amount Requested	Applicant's Match	Total Cost				
Preparation Fees			\$	\$	\$				
Presentation Fees			\$	\$	\$				
Travel Time Fees			\$	\$	\$				
Total			\$	\$	\$				
a. Mileage	ANDED.								
Total Miles		X .55	\$	\$	\$				
b. Air Fare									
From		to	\$	\$	\$				
From		to	\$	\$	\$				
c. Meals									
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# of days	2	X\$	\$	\$	\$				
d. Lodging									
# of nights		X\$	\$	\$	\$				
# of nights		X\$	\$	\$	\$				
e. Other Costs ( Mu	<u>st Also Be</u>	Explained in B	udget Narrative)						
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		\$	\$	\$	\$				
	9///	\$	\$	\$	\$				

<ol> <li>PURPOSE: JAMIN Upgrade - Jail Software up</li> <li>TYPE OF CONSULTANT: Software vendor</li> </ol>				Individual	Organization		
3. CONSULTANT	FEES: 5	1,450					
	Rate	# Hours	A	mount Requested	Applicant's Match	Total Cost	
Preparation					1410011		
Fees			[\$		\$	\$	
Presentation							
Fees			\$		\$	\$	
Travel Time						-	
Fees			\$		\$	\$	
Total		*************	\$		\$	\$	
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4. TRAVEL EXPE	NSES:						
a. Mileage							
Total Miles		X.55	;	\$	\$	1\$	
b. Air Fare						Ψ	
From		to		\$	\$	\$	
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c. Meals					<u> </u>	1.7	
# of days		X\$		\$	\$	\$	
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d. Lodging							
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e. Other Costs (Mu	st Also Be	e Explained in	ı Budget N	arrative)	***************************************		
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\$

5. TOTAL COST:

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### CATEGORY B – CONSULTANTS AND CONTRACTS – YEAR 2

1. PURPOSE: JAN	AIN (Jail	Software)	Maintenan	ce - naid by local as	vencies		
1. PURPOSE: JAMIN (Jail Software) Maintenan				Individual	<b>S</b> Organization		
2. TYPE OF CON	SULTAN	T: Softwar	e Vendors				
3. CONSULTANT	FEES: 4	2,000 (27 @	0 16,00 = 4	3,200)			
	Rate	# Hours	1	Amount Requested	Applicant's Match	Total Cost	
Preparation Fees	-		9	5	\$	\$	
Presentation Fees			9		\$	\$	
Travel Time							
Fees					\$	\$	
Total				5	\$	\$	
4. TRAVEL EXPE	ENSES:						
a. Mileage							
Total Miles		X .:	55	\$	\$	\$	
b. Air Fare							
From		to		\$	\$	\$	
From		to		\$	\$	\$	
c. Meals							
# of days		X\$		\$	\$	\$	
# of days		X\$		\$	\$	\$	
d. Lodging							
# of nights		X\$		\$	\$	\$	
# of nights		X\$		\$	\$	\$	
e. Other Costs ( Mu	st Also Be	Explained	in Budget	Narrative)			
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		\$		\$	\$	\$	
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5. TOTAL COST:				\$	\$	\$	

# CATEGORY B - CONSY "ANTS AND CONTRACTS - YEAT"

2. TYPE OF CONSULTANT: Software vendor				or	Individual	⊠Organization	
3. CONSULTANT							
D. E. C.	Rate	# Ho			ount Requested	Applicant's	Total Cost
Preparation Fees				\$		Match	
Presentation Fees						\$	\$
Travel Time		1	·	\$		\$	.\$
Fees				\$		\$	\$
Total				\$		\$	\$
4. TRAVEL EXPE	NSES:		the same of the sa				
a. Mileage			The state of the s				
Total Miles			X .55	\$		\$	1\$
b. Air Fare		***************************************					1 42
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e. Other Costs (Mus	t Also Be	Explain	ed in Bud	rat Mar	·^+:>	\$	\$
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5. TOTAL COST:				\$		\$	•

1. PURPOSE: Liv	escan In	terface		-			1 - 1 - 1 - 1 - 1 - 1 - 1 - 1 - 1 - 1 -	
2. TYPE OF CONSULTANT:Software vendor				[ Individual		<b>⊠</b> Organization		
3. CONSULTANT	T FEES:	40,000 (4 (	@ 10,00	0)				
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Fees				\$		\$	\$	
Presentation Fees			ļ	\$		\$	\$	
Travel Time								
Fees				\$		\$	\$	
Total				\$		\$	\$	
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1. PURPOSE: Data	Extrac	t Enhan	cement			
2. TYPE OF CONSULTANT: Software Vendor			[Individual	Organization		
3. CONSULTANT	FEES: 9	0,000 (6	@ 15,000)			
	Rate	# Ho	ours	Amount Requested	Applicant's Match	Total Cost
Preparation					Match	
Fees			ļ	\$	\$	•
Presentation					4	\$
Fees				\$	\$	\$
Travel Time						Ψ
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Total	<u> </u>			\$	\$	\$
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e. Other Costs (Must Also Be Explained in Bud		od in Dudout	13	\$	\$	
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	CANAL MANAGEMENT OF THE PARTY O	<u> </u>		φ 	\$	\$
5. TOTAL COST:			* -	\$	\$	\$

1. PURPOSE: Dat	a Extrac	t Enhane	ement			
2. TYPE OF CON				[ Individual	⊠Organizati	on
3. CONSULTANT	FEES: 3	30,000 (2	@ 15,000) for	JMS changes + 18.	,750 for VINE/A	npriss changes
	Rate	# Hot	ırs A	mount Requested	Applicant's Match	Total Cost
Preparation Fees			\$		\$	\$
Presentation Fees			\$		\$	\$
Travel Time Fees			\$		\$	\$
Total			\$		\$	\$
4. TRAVEL EXPE	NSES:	A CONTRACTOR OF THE PARTY OF TH				
a. Mileage						
Total Miles		Z	₹.55	\$	\$	\$
b. Air Fare						
From		to		\$	\$	\$
c. Meals		to		\$	\$	\$
# of days		νe	<u> </u>	ф		
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d. Lodging		ΛΦ		\$	\$	\$
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c. Other Costs (Mus			ed in Budget N		\$	\$
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		-	\$	\$	<u> </u>	\$
and the state of t		STEEL S	<u> </u>	Ψ	D	\$
5. TOTAL COST:				\$	\$	\$

## CONSULTANTS AND CONTRACTS BUDGET NARRATIVE: YEAR 1&2

Separate cost sheets by year were provided for the three components of the grant application. They each involve specific work and dealing with different vendors so costs are described separately.

#### JAMIN Upgrade

This involves deploying an upgrade to the JAMIN jail management system now being used by 63 small to medium sized jails. The costs in the total (\$172,350) include the details from below and also reflect adding one site (@ \$2,450 - conversion+training+implementation).

#### INTERFACES/VARIANCES

VINE INTERFACE	\$ 4,000.00		
AFIS INTERFACE	\$ 4,000.00		
CJIS INTERFACE	\$ 4,000.00		
SLEUTH INTERFACE	\$ 4,000.00		
JUVENILE ENHANCEMENTS	\$ 2,000.00		
Subtotal	\$18,000.00		\$ 18,000.00
PER SITE COSTS	EACH	SITES	EXTENDED
CONVERSION	\$ 650.00	62	\$ 40,300.00
TRAINING	\$ 1,300.00	62	\$ 80,600.00
IMPLEMENTATION	\$ 500.00	62	\$ 31,000.00
TOTAL UPGRADE			\$169,900.00

YEAR 1: 18,000 (Interfaces/Variances) +102,900 (42 installations @ 2,450) = 120,900

YEAR 2: 21 installations @ 2,450 = 51,450

#### LIVESCAN INTERFACE

The workflow interface involving AFIS livescans and jail systems requires work on the part of the JMS provider to implement the interface developed by NSP. This will provide funding to the eight software vendors (four per year) that provide jail management systems (JMS) at sites where a livescan is installed. Cost is estimated.

## DATA EXTRACT ENHANCEMENT

The conversion of the extract used for VINE, NCJIS and Jail Standards will have different needs, depending upon the vendor. Implementing a standard interface will ease longterm maintenance but initial work must be done by the vendor that developed the software. Eight contracts at \$15,000 (6 in year 1 and 2 in year 2) will allow conversion of all jail systems in Nebraska to covert to the new standard extract. Additionally, VINE/Appriss would have 250 hours of work (@ \$75/hr=18,750) to convert their process that pulls the data and passes it to NCJIS, necessary year 1 work.

 $\underline{\mathbf{MATCH}}$  will be provided by agencies through ongoing maintenance and support contracts for JAMIN and other JMS.

TOTAL

Year 1: 120,900 + 40,000 + 90,000 + 18,750 = 269,650

Year 2: 51,450 + 40,000 + 30,000 = 121,450

## **DOCUMENTATION OF THE PROBLEM**

#### 1. Problem Statement:

The problem to be addressed by this proposed grant application is: incomplete data and workflows relating to jails and criminal records.

## 2. Description of the Problem: (Limit up to 2 pages)

Almost all of Nebraska's jails have some form of automation for the operational and reporting requirements of jails. These are called Jail Management Systems (JMS). While Lancaster County uses a JMS they developed internally the others use commercial JMSes.

These systems have been put in place through agency acquisition or through a cooperative effort of the CJIS Advisory Committee. When CJIS took on the implementation of VINE (Victim Information and Notification Everyday) system in 1998 with the cooperation of the NSA and others there was a need to have automated jail data available. The project implemented interfaces in jails with an existing JMS and acquired licenses for JAMIN, a commercial JMS from Text&Data for over 60 of the smaller jails. The Nebraska specific interfaces in all of these systems were meant to meet numerous needs aside from the internal needs of the jail. These included

- VINE
- providing data to NCJIS, Nebraska criminal justice data portal, for statewide access to those held in jails
- · meeting Jail Standards reporting requirements for reporting
- providing data for statistical and monitoring reports
- providing data to meet federal monitoring requirements for juvenile holds

In the 12 years since the original VINE/jail project was undertaken there have been a number of changes to technology as well as jail operations. This project is intended to address some current shortcomings that have developed over time. Sometimes problems are identified by jail users, Jail Standards or become relevant because of the interactions and changes from vendors. These include

- the Nebraska specific extract for VINE that is posted to NCJIS
  - O This was innovative and expansive in 1998. Later, VINE used it as the basis to develop their own extract that is now used in all other states. Therefore, vendors have written interfaces to this VINE specific specification and are used to maintaining it, especially with rewrites of their software into newer versions.
  - o We propose to convert the extract used in Nebraska to the standard VINE extract.
  - O This will make it easier for all vendors to maintain and, potentially, eliminate any jail costs from vendors to maintain the separate interface.
  - O This extract contains a number of elements we have hoped to add to the extract (addresses, etc) so we can meet the goal of expanding the data available on NCJIS.
  - o We will still be able to do reporting and other monitoring with the newer extract.
  - o This application includes funds for 8 interfaces: in Douglas, Lancaster, Buffalo, Hall, Sarpy, Washington and Lincoln counties which all have separate commercial or inhouse jail systems; and for JAMIN (63 sites)
  - NOTE: this change to the extract will affect both VINE/Appriss and NCJIS. Funds for
    the changes necessary by VINE are included in this grant application. The changes
    necessary on NCJIS are included in a separate application from the Crime Commission
    for NCJIS enhancements.

- updating JAMIN ( he latest version, eliminating agency c 3
  - While JAMIN has had various upgrades over time the vendor is now doing the first significant rewrite in 12 years. The current, older version will be phased out.
  - We propose to do a single, statewide upgrade to the 63 current JAMIN users, thereby receiving the benefit of a statewide license and cost benefits.
  - O This will also allow us to review the data quality of records reported by jails. We have found that JAMIN sites have inconsistencies in some reporting (possibly relating to training on weekender holds but also potentially from data extract inconsistencies) and have been working with Text&Data to identify and correct the issues. The upgrade process will include data conversion, full testing of the extract process (which VINE has possibly affected over time with our standalone and non-standard process) and a full synching of current records from the jails with NCJIS.
  - O The new version will be made available to all current users and we will invite Dodge County (the only county now not reporting electronically to NCJIS and Jail Standards and not participating in VINE) to review the software and consider using it. That cost is included in the proposal.
- improving workflow of photos involving the jails and AFIS (Automated Fingerprint Identification System).
  - O AFIS is operated by the Nebraska State Patrol and provides fingerprint matching capabilities for law enforcement. The majority of fingerprints in AFIS are captured when someone is admitted to jail. A number of sites (Douglas, Lancaster, Buffalo, Hall, Sarpy, Dodge, Lincoln, Scottsbluff, Madison) use livescans, devices which electronically capture fingerprints, while the other sites use paper based systems which are then scanned into AFIS. The latest upgrade of livescans also capture photos.
  - o Photos from the livescans are now sent to NSP and stored.
  - Photos from jails have been collected and made available on NCJIS for the past several years.
  - O As jails admit an individual there are separate steps necessary to capture data (in the JMS), fingerprints (from a livescan, in particular) and to take booking photos (from a JMS or standalone mugshot system and/or a livescan). Retyping data into separate systems causes errors and delays as keeping staff from continuing to process others.
  - O To automate data exchanges between livescans, JMS and photo capture systems a specification was developed by the Patrol and the AFIS vendor. It is called the livescan interface. This necessitates changes in AFIS (the Patrol used separate grant funds to implement changes on their side) and to the JMS/photo system. This application includes funds to implement the livescan interface at the jails by providing funds to contract with the JMS vendors at the sites using livescans.

# 3. Statistical Documentation of the Problem: (Limit 2 pages)

MULTI JURISDICTIONAL TASK FORCES	2007	2008	2009	% of change from '0'
Number of newly developed CIs		2.000	2003	to '09
Number of buys made by officers				
Number of intelligence reports developed				
Number of Distribution Physical Arrests	·			
Number of Possession Citations				
*Other Citations				
Number of Meth Investigations conducted			_	
Number of working meth labs and dumpsites discovered				
Total amount seized (grams)				
Cocaine-powder	<del></del>			
Crack Cocaine				
Marijuana				
Amphet/Meth			_	
Total amount purchased (grams)				
Cocaine-powder				
Crack Cocaine			_	
Marijuana				
Amphet/Meth				
**Number of Asset Seizures				
Number of Assess Forfeitures				
Value of forfeitures	\$	\$	Δ.	
Number of search warrants	Ψ	Ψ	\$	
Number of knock and talks conducted				
Number of cases charged		_		
TRAINING				
Number of new training sessions developed				
Number of ongoing training sessions conducted			<u> </u>	
Number of attendees for new training sessions				
Number of attendees for ongoing training sessions				
NFORMATION TECHNOLOGY				
Number of new databases developed.				
Number of new agencies utilizing the database.			-	
Number of new data elements developed.				
Number of trainings conducted on database(s).				
PROSECUTION ACTIVITES				
Number of trainings conducted for prosecutors.				
lumber of resources developed.			·····	
lumber of cases developed and prosecuted.				
lumber of violent crime cases received, developed and	1		<del> </del>	
rosecuted				
lumber of drug cases received, developed, and				14
prosecuted				14

Number of counties receiving assistance prosecution, trial preparations, trials, an post trial	with	
proceedings)		

## ADDITIONAL STATISTICAL DOCUMENTATION

Since these are proposed new enhancements the statistics in the previous table are not applicable.

The following describes the impact of the proposed projects.

## JAMIN Upgrade

- Current installations to be converted: 63
- New site installation: 1
- Jail records: 76,773 in 2009 (NOTE: Washington County was installing a new JMS and did not report in 2009, partly due to issues with the vendor trying to implement the old/current extract)
- Mugshots received from jails: on average 6,000 per month

## Data Extract Modification

- Systems needing conversion to the standard VINE extract: 8
- Jails affected: 69 (70 if Dodge adopts JAMIN)

### Livescan Upgrade

• Systems requiring the interface: 8

### **PROJECT OPERATION**

While this proposal is being submitted by the Cedar County Sheriff's Office, in conjunction with the Nebraska Sheriff's Association (NSA), it is truly a collaborative effort. The benefit to Nebraska jails is obvious in the improvement of automation and implementation of standardized processes. The benefit to a broader criminal justice community is evident in the impact on NCJIS with expanded data availability. The attention given to solidifying Jail Standards reporting will help both local and state entities.

However, the vast majority of the work necessary for these projects is dependent upon the work of software vendors (JMS providers, in particular) as well as other contractors (VINE, AFIS). Although Cedar County and NSA are involved with all counties operating facilities there are considerations for effectively working with the vendors.

The Crime Commission has worked with Cedar County on this application and has committed to providing staff time to help us complete the goals outlined in this application. Their current efforts and interactions with the JMS vendors will be necessary to meet these goals and be able to work effectively with the vendors.

All aspects of the grant (JAMIN upgrade, livescan interface, data extract change - for JMS and VINE) will necessitate contracts with the providers. We will use contract templates the Crime Commission has developed in working with the vendors. Crime Commission staff will act as technical advisors and have primary technical contact with the vendors. This will ensure that interfaces and system changes are standard across Nebraska.

Cedar County will contract with the vendors on a project basis. If a vendor can address multiple goals (for instance, the livescan interface and VINE extract change) in a single upgrade then the tasks will be rolled into a single contract. Local agencies will have to verify proper implementation of any changes in their systems prior to payment. Additionally, Crime Commission staff will be used for testing and validating data extracts and operations across agencies.

## ACTIVITY/TIMELINE:

ACTIVITY	POSITION	181	2 <sup>nd</sup>	3 <sup>rd</sup>	4 <sup>th</sup>
	RESPONSIBLE	Quarter 1 <sup>st</sup> -3 <sup>rd</sup>	Quarter 4 <sup>th</sup> -6 <sup>th</sup>	Quarter 7 <sup>th</sup> -9 <sup>th</sup>	Quarter 10 <sup>th</sup> -12th
JAMIN Upgrade			<del>                                     </del>	<del>  '                                   </del>	10 -12111
- Test site installation	Cedar (or TBD with vendor)				
- VINE extract testing	VINE, NCC (Crime Commission)				
- NCJIS/Jail Standards testing	NCC				
- JAMIN deployment	Text&Data			$\boxtimes$	
Livescan Interface					
- Develop draft contracts	NCC		<del>                                     </del>		<u> </u>
- Contract with JMS vendors	Cedar County		<u> </u>		
-Deploy interface	Vendors, jails				
	· Ortdors, juits				
Data extract update		<u> </u>			
- Develop draft contracts (JMS, VINE)	NCC				
- Contract with JMS vendors	Cedar County			<u> </u>	
- Modify NCJIS (done with separate funding)	NCC				
- Modify VINE processes	VINE/Appriss				
- Test extract	VINE, NCC, Jail Standards				
- Deploy extract change	Vendors, NCC				
YEAR TWO			<u> </u>		
JAMIN Upgrade			<u> </u>	<del></del>	[-1
- JAMIN deployment	Text&Data				
Livescan Interface					
-Deploy interface	Vendors, jails				$egin{array}{c} egin{array}{c} \egin{array}{c} \egin{array}{c} \egin{array}{c} \egin{array}{c} \egin{array}{c} \egin{array}$
Data extract update					
- Deploy extract change	Vendors, NCC				

## A DITIONAL INFORMATION

## 1. Evaluation Plan (1 page maximum)

Implementation of software upgrades and interfaces will need to be evaluated by the facilities to be sure that operational needs are met.

The Crime Commission will continuously monitor the reporting of data to VINE and NCJIS. The use of standardized reports of jail admissions and activity, such as those used by Jail Standards, present a critical overview of the availability, validity and the data collection processes and software systems.

## 2. Sustainability Plan (1 page maximum)

As with the current JAMIN installations, agencies are responsible for the ongoing maintenance contracts. THis project will not change that. Because of the size of the rewrite the deployment is outside the scope of standard maintenance. The other projects do not have any ongoing costs. These projects are all implementations of one-time upgrades and/or interfaces. They will become part of standard processes (NCJIS, VINE, etc) that will continue to use these local facility systems but not be dependent upon them.

#### 3. Continuation Information

a. NA

# INSERT LETTERS OF COMMITMENT AND SUPPORT HERE





Dave Heineman Governor

NEBRASKA COMMISSION ON LAW ENFORCEMENT AND CRIMINAL JUSTICE (Nebraska Crime Commission)

(Nebrasko Crime Commission)
Michael E. Behm, Executive Director
301 Centennial Mall South
P.O. Box 94946
Lincoln, Nebraska 68509.4946
Phone (402) 471-2194
FAX (402) 471-2837

August 5, 2010

This letter is provided in support of the Cedar County Sheriff's grant application for Jail Automation Enhancements. The improvement of systems, processes and data collection for facilities holding prisoners is essential to meeting the goals and needs of the agencies but also in meeting public safety.

This agency has been involved in jail automation and reporting for a number of years, primarily through the efforts of the CJIS Advisory Committee. We will continue to try and assist agencies in meeting goals but available funds, such as these, provide for unique opportunities to bring and enhance standardization of things across the state. These opportunities can also allow us to lessen the fiscal impact on local agencies. We not only support this application but will dedicate staffing, as necessary and through the lifecycle of the grant, to work with Sheriff Koranda and the jails in dealing with vendors, providing assistance in developing technical specifications, developing contracts, deploying systems, integrating with NCJIS and any other aspects needed to meet the objectives of this grant.

Thank you for your consideration of the grant application.

**Executive Director** 

# **REQUIRED FORMS- All Applicants**

The following forms are to be completed and signed by the appropriate individual as part of the grant application.

(NOTE: The authorized official would include: county board chair, mayor, city administrator, chair or vice-chair of non-profit agency.)

#### **CERTIFIED ASSURANCES**

- 1. The applicant assures that federal block grant funds made available under the ARRA and Byrne/JAG ARRA Grant Program will not be used to supplant existing funds, but will be used to enhance or expand drug and violent crime control activities as stated in this application.
- 2. The applicant assures that fund accounting, auditing, monitoring, and such evaluation procedures as may be necessary to keep such records as the Nebraska Commission on Law Enforcement and Criminal Justice shall prescribe will be provided to assure fiscal control, proper management, and efficient disbursement of funds received under the Act.
- 3. The applicant assures that it shall maintain such data and information and submit such reports, in such form, at such times, and containing such information as the Nebraska Commission on Law Enforcement and Criminal Justice may require.
- 4. The applicant certifies that the proposed project fulfills all program requirements; that all the information is correct; that there has been and will be throughout the life of the grant, appropriate coordination with affected agencies; and, that the applicant will comply with all provisions of the ARRA and ARRA Byrne/JAG Grant Program as well as all other applicable federal laws.
- 5. The Subgrantee will comply, and all its contractors will comply, with the nondiscrimination requirements of the Omnibus Crime Control and Safe Streets Act of 1968, as amended, 42 USC3789(d), or Victims of Crime Act (as appropriate); TitleVI of the Civil Rights Act of 1964, as amended; Section 504 of the Rehabilitation Act of 1973, as amended; Subtitle A, Title II of the Americans With Disabilities Act (ADA) (1990); Title IX of the Education Amendments of 1972; the Age Discrimination Act of 1975; Department of Justice Non-Discrimination Regulations, 28 CFR Part 42, Subparts C, D, E, and G; and Department of Justice regulations on disability discrimination.
- 6. The applicant assures that in the event a federal or state court, or federal or state administrative agency makes a finding of discrimination after a due process hearing on the grounds of race, color, religion, national origin or sex against a recipient of funds, the recipient will forward a copy of the finding to the Office of Civil Rights Compliance (OCRC) of the Office of Justice Programs.
- 7. The applicant assures that, if required, it will formulate an equal employment opportunity program (EEOP) in accordance with 28 CFR 42.301 et. seq., and submit a certification to the state that it has a current EEOP on file which meets the requirements therein.
- 8. The subgrantee assures that it and its contractors will comply with the provisions of the Office of Justice Programs "Financial and Administrative Guide for Grants," M 7100.01.
- 9. Pursuant to Office of Management and Budget Circular A-133, "Audits of Institutions of Higher Education and other Nonprofit Organizations", each applicant has the responsibility to provide for an independent audit of their activities on an annual basis. This audit is to be performed on an organization wide basis as opposed to a grant-by-grant basis. The audit must include (1) the auditor's report on financial statements, and (2) the auditor's report on compliance. A copy of the audit report is to be submitted to the Crime Commission. The subgrantee agrees to submit their corrective plan with the audit report to the Crime Commission when there are findings/recommendations disclosed in the audit report.

#### CERTIFIED ASSURANCES - Continued

- 10. <u>Confidentiality</u>: No recipient of monies or any personnel involved in the program under the ARRA Byrne/JAG Grant Program shall use or reveal any information received from the program for any purpose other than the purpose for which such information was obtained.
- 11. The applicant agrees to submit required reports to the Crime Commission in a timely manner.
- 12. The applicant agrees to establish and maintain a Drug Free Workplace Policy.
- 13. The applicant agrees to attend training as required by the Nebraska Crime Commission.

#### CERTIFICATION

I hereby certify that I have read and reviewed the above assurances; that the applicant will comply with all provisions of the Anti Drug Abuse Act and all other applicable federal and state laws; and, the applicant will implement the project as written if approved by the Crime Commission.

Trederick Pinkolman	8/10/10
(SIGNATURE OF AUTHORIZED OFFICIAL)	(DATE)
PO Box 47, Hartington NE 68739-0047 (ADDRESS)	
Frederick Pinkelman	Cedar County Board Chairman
(TYPED NAME)	(TITLE)
(402)254-7412	
(TELEPHONE NUMBER)	

# **EEOP FORM**

Please complete <u>either</u> A <u>or</u> B of the EEOP Certification depending on which section applies to your agency.

#### **EEOP SHORT FORM**

STEP 1: INTRODUCTORY	NFORMATION
Grant Title: Grantee Name:	
Address:	Contact Person: Tel.:
Grant Number:	Award Amount:
Date and effective duration of EE	OP:
Policy Statement:	
CERT	FICATION (EEOP ON FILE)
authority and disseminated to a [name], Dowld Oswling Cedar [title], for review or audit by official for Civil Rights, Office of Justice	[agency executive officer], certify that the al Employment Opportunity Plan in accordance with 28 that it has been signed into effect by the proper agency all employees, and that it is on file in the Office of County Clerk- Bey 47-Hartington, NE 6835 [address], als of the cognizant State planning agency or the Office Programs as required by relevant laws and regulations.  8-10-10
[signature]	[date]
CERTIFIC	ATION (NO EEOP REQUIRED)
B. I HEREBY CERTIFY THEMPLOYEES AND THEREFOR PURSUANT TO 28 CFR 42.301,	IAT THE FUNDED AGENCY HAS LESS THAN 50 RE IS NOT REQUIRED TO MAINTAIN AN EEOP, ET. SEQ.
[signature]	[date]
OMB Approval No. 1121-0140 Expiration Date: 12/31/98	

Revised 9/20/95

#### CERTIFICATIONS REGARDING LOBBYING; DEBARMENT, SUSPENSION AND OTHER RESPONSIBILITY MATTER; AND DRUG-FREE WORPLACE REQUIREMENTS

Applicants should refer to the regulations cited below to determine the certification to which they are required to attest. Applicants should also review the instructions for certification included in the regulations before completing this form. Signature of this form provides for compliance with certification requirements under 28 CFR Part 69, "New Restrictions on Lobbying" and 28 CFR Part 67, "Government-wide Debarment and Suspension (Non-procurement) and Government-wide Requirements for Drug-Free Workplace (Grants)." The certifications shall be treated as a material representation of fact upon which reliance will be placed when the Department of Justice determines to award the covered transaction, grant, or cooperative agreement.

#### I. LOBBYING

As required by Section 1352, Title 31 of the U.S. Code, and implemented at 28 CFR Part 69, for persons entering into a grant or cooperative agreement over \$100,000, as defined at 28 CFR Part 69, the applicant certifies that:

- (a) No Pederal appropriated funds have been paid or will be paid, by or on behalf of the undersigned, to any person for influencing or attempting to influence an officer or employee of any agency, a Monber of Congress, an officer or employee of Congress, or an employee of a Member of Congress in connection with the making of any Federal grant, the entering into of any cooperative agreement, and the extension, continuation, renewal, amendment, or modification of any Federal grant or cooperative agreement;
- (b) If any funds other than Federal appropriated funds have been paid or will be paid to any person for influencing or attempting to influence an officer or employee of any agency, a Member of Congress, an officer or employee of Congress, or an employee of a Member of Congress in connection with this Pederal grant or cooperative agreement, the undersigned shall complete and submit Standard Form - LLL, "Disclosure of Lobbying Activities," in accordance with its instructions;
- (c) The undersigned shall require that the language of this certification be included in the award documents for all subawards at all tiers (including subgrants, contracts under grants and cooperative agreements, and subcontracts) and that all subrecipients shall certify and disclose accordingly.

#### 2. DEBARMENT, SUSPENSION, AND OTHER RESPONSIBILITY MATTERS (DIRECT RECIPIENT)

As required by Executive Order 12549, Debarment and Suspension, and implemented at 28 CFR Part 67, for prospective participants in primary covered transaction, as defined at 28 CFR Part 67, Section 67.510-

- A. The applicant certifies that it and its principals:
- (a) Are not presently debarred, suspended, proposed for debarment, declared ineligible, sentenced to a denial of Federal benefits by a State of Federal court, or voluntarily excluded from covered transactions by any Federal department of
- (b) Have not within a three-year period preceding this application been convicted of or had a civil judgment rendered against them for commission of fraud or a criminal offense in connection with obtaining, attempting to obtain, or performing a public (Federal, State, or local) transaction or contract under a public transaction; violation of Federal or State antitrust statutes or commission of embezzlement, theft, forgery, bribery, falsification or destruction of records, making false statements, or receiving stolen property;
- (c) Are not presently indicted for or otherwise criminally or civilly charged by a governmental entity (Federal, State, or local) with commission of any of the offenses enumerated in paragraph (1)(b) of this certification; and
- (d) Have not within a three-year period preceding this application had one or more public transactions (Federal, State or local) terminated for cause or default; and
- B. Where the applicant is unable to certify to any of the statements in this certification, he or she shall attach an explanation to this application.

#### 3. DRUG-FREE WORKPLACE (GRANTEES OTHER THAN INDIVIUALS)

The applicant certifies that it will or will continue to provide a drug-free workplace

A. Publishing a statement notifying employees that the unlawful manufacture. distribution, dispensing, possession, or use of a controlled substance is prohibited in the grantee's workplace and specifying the actions that will be taken against employees for violation of such prohibition:

- B. Establishing an on-going drug-free awareness program to inform employees
- (a) The dangers of drug abuse in the workplace;
- (b) The grantce's policy of maintaining a drug-free workplace;
- (c) Any available drug counseling, rehabilitation, and employee assistance programs; and
- (d) The penalties that may be imposed upon employees for drug abuse violation occurring in the workplace;
- C. Notifying the employee in the statement that the employee will:
- (a) Abide by the terms of the statement; and
- (b) Notify the employer in writing of his or her conviction of a criminal drug statute occurring in the workplace no later than five calendar days after such

The subgrantee shall notify the Crime Commission in writing of any conviction for a violation of a criminal drug statute occurring in the workplace no later than five calendar days after such conviction.

The subgrantee certifies that it will take one or more of the following actions within 30 calendar days of receiving notice of the conviction:

- A. Taking appropriate personnel action against such an employee, up to and including termination, consistent with the requirements of the Rehabilitation Act of 1973, as amended; or
- Requiring such employee to participate satisfactorily in a drug abuse assistance of rehabilitation program approved for such purpose by a Federal, State or local health, law enforcement, or other appropriate agency;

The subgrantee certifies that it will make a good faith effort to continue to maintain a drug-free workplace.

Organization Name and Address:

David Dowling County Clerk
Typed Name and Title of Authorized Representative

)avid Douling Signature